

AGENDA FOR

CABINET

Contact: Julie Gallagher
Direct Line: 0161 2536640
E-mail: julie.gallagher@bury.gov.uk
Web Site: www.bury.gov.uk

To: All Members of Cabinet

Councillors: R Shori (Leader and Cabinet Member for Business Engagement and Regeneration (Chair)), A Simpson (Deputy Leader and Cabinet Member Health and Wellbeing), S Briggs (Cabinet Member for Children and Families), J Kelly (Cabinet Member Corporate Affairs and Regulatory Services), E O'Brien (Cabinet Member Finance and Housing), A Quinn (Cabinet Member for Environment) and T Tariq (Cabinet Member for Communities)

Dear Member/Colleague

Cabinet

You are invited to attend a meeting of the Cabinet which will be held as follows:-

Date:	Wednesday, 13 December 2017
Place:	Meeting Rooms A & B - Town Hall
Time:	6.00 pm
Briefing Facilities:	If Opposition Members and Co-opted Members require briefing on any particular item on the Agenda, the appropriate Director/Senior Officer originating the related report should be contacted.
Notes:	

AGENDA

1 APOLOGIES FOR ABSENCE

2 DECLARATIONS OF INTEREST

Members of Cabinet are asked to consider whether they have an interest in any of the matters of the Agenda, and if so, to formally declare that interest.

3 PUBLIC QUESTION TIME

Questions are invited from members of the public present at the meeting about the work of the Council and the Council's services.

Approximately 30 minutes will be set aside for Public Question Time, if required.

4 MINUTES *(Pages 1 - 8)*

Minutes from the meeting held on the 15th November are attached.

5 CORPORATE PERFORMANCE 2017/18 QUARTER TWO *(Pages 9 - 24)*

A report from the Leader of the Council is attached.

6 TO NOTE THE 2017/18 MID YEAR REVIEW OF THE COUNCIL'S TREASURY MANAGEMENT STRATEGY *(Pages 25 - 34)*

A report from the Cabinet Member for Finance and Housing is attached.

7 OUTCOME OF CONSULTATION ON CLOSURE OF AGMA GRANTS PROGRAMME AND REPLACEMENT FUND *(Pages 35 - 42)*

A report from the Leader of the Council is attached.

8 GREATER MANCHESTER STRATEGY AND IMPLEMENTATION PLAN *(Pages 43 - 48)*

A report from the Leader of the Council is attached.

9 URGENT BUSINESS

Any other business which by reason of special circumstances the Chair agrees may be considered as a matter of urgency.

10 *FOR INFORMATION - MINUTES OF ASSOCIATION OF GREATER MANCHESTER AUTHORITIES / GREATER MANCHESTER COMBINED AUTHORITY** *(Pages 49 - 68)*

To consider the minutes of meetings of the AGMA Executive Board and

Greater Manchester Combined Authority held on 27th October 2017.

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Minutes of: **THE CABINET**

Date of Meeting: 15th November 2017

Present: Councillor R Shori (in the Chair)
Councillors, S Briggs, E O'Brien, J Kelly,
A Quinn, A Simpson and T Tariq

Also in Attendance: Councillor M Hankey (in the absence of
Councillor Daly)

Apologies: Councillors J Daly and T Pickstone

Public attendance: 2 members of the public were in attendance.

CA. DECLARATIONS OF INTEREST

Councillor Shori declared a personal interest in any item which related to staffing as his partner is an employee of Bury Council.

CA. PUBLIC QUESTION TIME

A period of thirty minutes was allocated for any members of the public present at the meeting to ask questions about the work or performance of the Council or Council services.

Questions from members of the public present at the meeting, were considered under agenda item 5.

CA. MINUTES

Delegated decision:

That the minutes of the meeting held on 18th October 2017 be approved and signed by the Chair as a correct record.

CA. THE CONSIDERATION OF ONJECTIONS RECEIVED TO THE PROPOSED DISPOSAL OF PUBLIC OPEN SPACE TO THE REAR OF 131/133 HOLCOMBE ROAD TOTTINGTON, BURY BL8 4AY

The Cabinet Member (Finance and Housing) submitted a report that provides details of the objections received to the proposed disposal of public open space to the rear of 131/133 Holcombe Road, Tottington. The land comprises a mainly sloping site covering an area of approximately 442 square meters. The land is located within the green belt and forms part of Old Kays Park which is controlled and maintained by the Council's Parks and Countryside service.

Councillor Shori, Leader and Cabinet Chair invited those members of the public present to ask questions in respect of this item. Mrs Paula Fitzgerald, the applicant's agent addressed the meeting outlining the reasons for the application. The householder wishes to extend the garden and plant a beech hedge, the purchase will not interfere with any rights or way and that guidance

stipulates that each application in the greenbelt should be considered on its own merits.

Delegated decisions:

Members considered the objections received and determined that the sale of the public open land at the rear of 131/133 Holcombe Road, Tottington can proceed and property services can commence negotiations with the applicant to secure best consideration.

Reasons for the decision:

The land was declared surplus to the Parks and Countryside requirements following consultation with ward members. Notice advertising the intention to dispose of the Public Open Space were placed. It would be a condition of the sale that the land could only be used as a garden.

Other option considered and rejected:

To prevent the sale of the public open land.

CA. BURY GROWTH PLAN

The Leader of the Council and Cabinet Member (Economic Growth and Human Resources) submitted for consideration Bury's Growth Plan. The Plan recognises that Bury's population is growing and more jobs and homes are needed in the Borough to accommodate this growth

Delegated decision:

That Member's approve for onward consideration at the next Council meeting the Bury Growth Plan as a high level strategy setting out the Council's vision and key priorities for embracing future growth in a managed way.

Reason for the decision:

The Growth Plan provides a blueprint for the collective ambition for the Borough and will be supported by a suite of other strategies that will help deliver the strategic vision

Other options considered and rejected:

That Member's approve the Bury Growth Plan subject to revisions, members to specify the nature of any revisions to be sought.

CA. CORPORATE FINANCIAL MONITORING REPORT –APRIL 2017 TO SEPTEMBER 2017

The Cabinet Member (Finance and Housing) submitted a report. The report informs Members of the Council's financial position for the period April 2017 to September 2017 and projects the estimated outturn at the end of 2017/18.

The report also includes Prudential Indicators in accordance with CIPFA's Prudential Code. Members are asked to note the financial position of the Council as at 30 September 2017

Delegated decisions:

The report be noted.

CA. STRATEGIC INVESTMENT

The Cabinet Member (Finance and Housing) submitted a report which sets out the investment proposals of the Manchester Airport Group Companies to provide the airline with capacity and standard of facilities required to secure future business plan growth and the long term sustainability of the business

Delegated decisions:

That approval be given to:

- 1 note the proposals set out in the report, and in particular the recommendations for financial support to the Manchester and Stansted transformation programme through the form of further shareholder loans;
- 2 note that the Transformation Programme outlined is fully aligned to the strategic, economic and regeneration objectives for the Borough;
- 3 delegate to the Chief Executive in consultation with the Interim Executive Director of Resources and Regulation, Assistant Director of Legal and Democratic Services (in the role as the Council's Solicitor) and Executive Member for Finance and Housing to approve the funding package including the Borough Council shareholder loan;
- 4 authorise the Chief Executive, Interim Executive Director of Resources and Regulation, Assistant Director of Legal and Democratic Services (in the role as the Council's Solicitor) to negotiate and finalise the detailed arrangements in respect of the shareholder loan, and to progress the financial and legal work associated with it;
- 5 recommend that Council approves an increase in capital expenditure supported by prudential borrowing.

Reason for the decision:

The airport transformation programme that the loans are supporting should enable the future anticipated dividend rates to be paid. Without the capital investment there is a very real risk that the level of dividend payable will reduce considerably in future years. In 2017/18 £4.5m of airport dividend is supporting the revenue budget. Airport dividend income is used to support the budget a year in arrears and the budget assumes no future increase in dividend as it would not be prudent to do so. Any loan over 12 months has to be treated as capital expenditure under the Local Authority Accounting Code. The risks associated with the investment have been fully considered as part of the due diligence process.

The Council's legal team will continue to advise on the commercial arrangements in respect of the investment, to ensure that the most efficient

arrangements are put in place to protect the return on the Council's capital investment.

Other option considered and rejected:

To reject the recommendation.

CA. EXCLUSION OF PUBLIC

Delegated decision:

That in accordance with Section 100(A)(4) of the Local Government Act 1972, the press and public be excluded from the meeting during consideration of the following item of business as it involved the likely disclosure of exempt information, as detailed in the conditions of category 3.

CA. (E) STRATEGIC INVESTMENT

The Cabinet Member (Finance and Housing) submitted a report that sets out the investment proposals of the Manchester Airport Group companies to provide the airline capacity and standard of facilities required to secure future business plan growth and the longer term sustainability of the business. The report seeks approval to the recommendations set out below.

Delegated decisions:

That approval been given to:

1. note the proposals set out in the report, and in particular the recommendations for financial support to the Manchester and Stansted transformation programme through the form of further shareholder loans;
2. note that the Transformation Programme outlined is fully aligned to the strategic, economic and regeneration objectives for the Borough;
3. delegate to the Chief Executive in consultation with the Interim Executive Director of Resources and Regulation, Assistant Director of Legal and Democratic Services (in the role as the Council's Solicitor) and Executive Member for Finance and Housing to approve the funding package including the Borough Council shareholder loan;
4. note the extensive due diligence that has been completed and the conclusions of that exercise as set out in the Due Diligence section of the report;
5. recommend that Council approves an increase in capital expenditure of up to £11.3m supported by prudential borrowing;
6. approve the proposals for the shareholder loan, subject to Council approving capital expenditure of up to £11.3m supported by prudential borrowing;

7. authorise the Chief Executive, Interim Executive Director of Resources and Regulation, Assistant Director of Legal and Democratic Services (in the role as the Council's Solicitor) to negotiate and finalise the detailed arrangements in respect of the shareholder loan, and to progress the financial and legal work associated with it;
8. authorise the Interim Executive Director of Resources and Regulation to determine the detailed accounting arrangements for the loan, including the classification between revenue and capital; and
9. authorise the Assistant Director of Legal and Democratic Services (in the role as the Council's Solicitor) to enter into any necessary agreements or documents to give effect to the above recommendations.

Reason for the decision:

The investment proposals will provide the airport capacity and standard of facilities required to secure future business plan growth and the long term sustainability of the business.

Other option considered and rejected:

To reject the recommendation.

CA. (E) APPROVAL OF FURTHER EXTENSION TO THE HOUSING MANAGEMENT EXTENSION TO THE HOUSING MANAGEMENT AGREEMENT BETWEEN THE COUNCIL AND SIX TOWN HOUSING RELATED PLUS RELATED MATTERS

The Cabinet Member (Finance and Housing) reported that the current Housing Management Contract between the Council and Six Town Housing expires on the 31st March 2018. The tenure of the Chair of Six Town Housing Board also ends on this date. A review of the Housing Management arrangements will commence in the next few weeks.

To enable this review to be completed and its recommendations implemented, approval is sought to extend the agreement and the Chair appointment for a further six months; until 30th September 2018.

Delegated decisions:

That approval be given to:

1. An extension to the current Housing Management Contract between Bury Metropolitan Borough Council and Six Town Housing Limited, on the same terms, to 30th September 2018 (subject to the matters in paragraph 3)
2. An extension of the tenure of Six Town Housing's Board Chair until 30th September 2018
3. That during this extended contract period:
 - There will be a freeze on the Management Agreement Fee provided to Six Town Housing Limited
 - And that, without prior written permission from the Council, Six Town Housing will not:
 - Utilise reserves/surpluses of Six Town Housing Limited or the Housing Revenue Account
 - enter into any new contracts
 - enter into any new business areas
 - undergo any restructures or staffing restructures

Reason for the decision:

The Council require the contract to be fulfilled in the interim period, prior to the recommendations and implementation of the review of the housing management service.

Other option considered and rejected:

Cabinet do not approve an extension of the contract and the related aspects.

CA CONSIDERATION OF THE GREATER MANCHESTER WASTE DISPOSAL LEVY ALLOCATION METHODOLOGY AND APPROVAL OF A REVISED LEVY ALLOCATION MODEL

The Cabinet Member (Environment) submitted a report for consideration in respect of the Greater Manchester disposal levy allocation methodology and approval of a revised levy allocation model.

Delegated decisions:

That approval be given to:

1) The proposed revised Levy Allocation Methodology Agreement and the following recommendations:

i) That, having considered the proposed revised methodology, the revised Levy Apportionment Methodology Agreement be approved, which is being applied in full from 2019/20 with transitional arrangements in place during 2018/19.

ii) That authority be delegated to the Assistant Director - Legal and Democratic Services or her nominee to approve and/or make any minor amendments to the final Levy Apportionment Methodology Agreement, a current draft of which is appended to this report; and to enter into and finalise the Agreement, the transitional arrangements, and any associated documentation relating thereto.

Reason for the decision:

Following the decision to terminate the Recycling and Waste Management PFI Contract arrangements it is necessary for all constituent Districts to agree a new Levy which would replace the existing Inter Authority Agreement (IAA) with a revised Levy Allocation Methodology Agreement (LAMA) to reflect the revised financial arrangements to apply fully from 2019/20 financial year onwards with a year of transitional arrangements for the financial year 2018/19.

Other option considered and rejected:

Not to approve the proposed revised IAA and request some alternative arrangement be developed and which would have to be approved by all constituent districts.

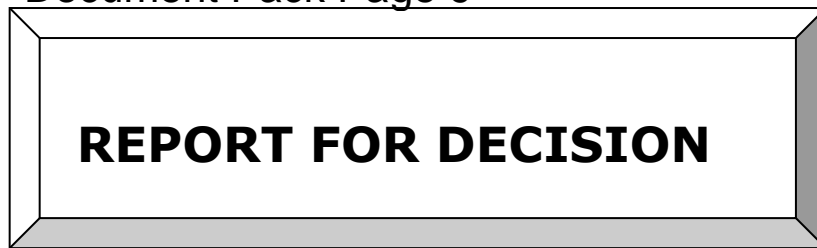
Do nothing, in which case the statutory default scheme will take effect.

**CA FOR INFORMATION MINUTES OF THE ASSOCIATION OF GREATER
MANCHESTER AUTHORITIES / GREATER MANCHESTER COMBINED
AUTHORITY**

COUNCILLOR R SHORI
Chair

(Note: The meeting started at 6.00pm and ended at 6.35pm.)

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DECISION OF:	CABINET
DATE:	15th December 2017
SUBJECT:	Corporate Performance – 2017/18 Quarter 2
REPORT FROM:	The Leader of the Council
CONTACT OFFICER:	Chris Woodhouse Improvement Advisor, Corporate Policy
TYPE OF DECISION:	CABINET KEY DECISION
FREEDOM OF INFORMATION/STATUS:	This paper is within the public domain
SUMMARY:	This report provides an update on performance in line with the Single Outcomes Framework for Team Bury. The report details a series of indicators and performance measures under each outcome, with the most recent data provided for each of these.
OPTIONS & RECOMMENDED OPTION	Cabinet are asked to note the report
IMPLICATIONS:	
Corporate Aims/Policy Framework:	Do the proposals accord with the Policy Framework? Yes
Statement by the S151 Officer: Financial Implications and Risk Considerations:	A robust performance management framework is essential if the Council is to measure the effectiveness and value for money of the services it delivers. This report compliments the regular finance and risk monitoring reports that Members receive.
Health and Safety	There are no implications directly arising from this report. Any actions to manage

	performance should consider health and safety in accordance with Council policy.	
Statement by Executive Director of Resources:	There are no wider resource implications	SK
Equality/Diversity implications:	No This report does not impact upon the EA completed for the Vision, Purpose and Values document. The Single Outcomes Framework is a mechanism to manage the performance of the VPV.	
Considered by Monitoring Officer:	Yes Measuring and monitoring corporate performance is an important tool in ensuring legal and administrative requirements are regularly reviewed and that areas of risk are identified and improvements are sought where necessary. This report demonstrates the importance of having a robust framework in place and is in line with the other regular monitoring reports.	JH
Wards Affected:	All	
Scrutiny Interest:	Overview and Scrutiny	

TRACKING/PROCESS

Chief Executive/ Strategic Leadership Team	Cabinet Member/Chair	Ward Members	Partners
20/11/17	20/11/17		
Scrutiny Committee	Committee	Council	

1.0 BACKGROUND

- 1.1 Bury Council, along with our partners in Team Bury, has adopted an Outcome Based Accountability approach to performance management. This focuses on the difference actions can have, rather than looking initially at activities carried out.
- 1.2 As part of this, work has taken place to develop a suite of high level outcomes - these being the 'conditions of wellbeing' the Council, and partners, are seeking to achieve for the people of the Borough.
- 1.3 A Single Outcomes Framework (SOF) has been agreed by Team Bury Wider Leadership Group with the high level outcomes being:

- *All people of Bury live healthier, resilient lives and have ownership of their wellbeing (SOF-1)*
- *Bury people live in a clean and sustainable environment (SOF-2)*
- *People of Bury at all ages have high level and appropriate skills (SOF-3)*
- *All Bury people achieve a decent standard of living, and are provided with opportunities through growth (SOF-4)*
- *Bury is a safe place to live, with all people protected (and feel protected) from harm (SOF-5)*

- 1.4 These five outcomes align with the Council's six corporate priorities, illustrated in the Vision, Purpose and Values document, and the five priorities outlined by the Leader of the Council in May 2016.
- 1.5 In addition to these outcomes, an 'enabler' has been added called 'organisational resilience' (SOF-E), in order to allow assessment of the state of the organisation, as well as that of the Borough.

2.0 MEASURING CORPORATE PERFORMANCE

- 2.1 Under each of the five SOF outcomes and the enabler, a series of indicators and performance measures has been identified:
- Indicators are ways of quantifying performance at a whole population level, so more reflect the state of the Borough. The Council will have a role to play in contributing towards these but no one organisation is solely responsible for the achievement of an indicator.
 - Performance measures focus on a particular programme of work or initiative, usually aimed at a particular strand of the population and how successful this has been, so more reflect how well the Council is doing in terms of contributing towards an outcome.
- 2.2 This report provides a progress update on these indicators and success measures, with the key trends outlined below, and the wider set of performance information available in *Appendix 1A and 1B*.

3.0 LATEST PERFORMANCE

- 3.1 Each quarter a number of indicators and measures will be picked out if they show particular trends of note or if important new data has become available since the previous report. Appendix 2 provides an update on those that were included as highlights in the previous quarter.
- 3.2 Areas of good and improved performance include:
- The Bury Directory, Bury's 'digital first' self –help platform, supporting residents to become more resilient and engaged with local community assets has seen record numbers in both the number of hits to the site and entries. In quarter 2 there were over 44,000 hits, nearly 50% up from late 2016, whilst there has continued to be quarter-on-quarter increases on advice and information on community assets on the Directory. The Directory is an essential tool as part of Bury's Neighbourhood Engagement Framework.

- Levels of school readiness, that being having achieved a good level or personal, social, emotional, physical and language development, have increased from 51.1% to 68.9% in the latest data release. Progress has been through work to develop healthy pregnancy support and appropriate interventions through the Early Years Delivery Model including local phonics sessions and Family Support Plans.
- Percentage of working age residents who have obtained qualifications equivalent to NVQ4 and above has continued to increase relatively sharply in the last couple of years, with Bury now back to being better than the national average.
- There has been a sharp reduction in the number of long term absences within the quarter, with musculo-skeletal issues almost halved and stress and mental health related absences down by over a third

3.3 Areas of declining performance include:

- The percentage of calls answered within the contact centre for Council Tax and Housing benefit enquiries has declined and remained below average. This is due to a number of factors including changes to the council tax support scheme driving additional demand at the peak time around (financial) year-end; a review into single persons discount being conducted; an increase in the number of bills issued as the Borough has grown and resource issues in terms of staffing levels. It is anticipated performance should improve in quarter 3 with an number of these demand pressures easing.
- Delayed transfers of care have increased and whilst overall the figure for Bury is average for Greater Manchester, the proportion of cases where the delay is attributable to social care is high. Non-elective admissions have also increased given as part of the nationwide pressures on the urgent care system.
- Whilst school readiness and GCSE rates are positive as a whole across the Borough, the percentage of students achieving 3A*-A grades is significantly lower than the national average, particularly for males (5.9% compared to an average of 14.5% based on provisional 2017 data). This has been highlighted as part of the Bury Life Chances Commission.

3.4 Areas of note:

- Quarter 1 saw Bury exceed the 60% target for household collected recycling for the first time. Whilst the figure dipped slightly in quarter 2 this level remains high.
- Bury has not kept pace with national increases in employment rate since 2016, though females are much closer to the national average than males. In this period of time there has been an increase in self employment.
- The number of safeguarding concerns that have proceeded to a Section 42 enquiry has continued to increase during 2017 and is being monitored and discussed at the Safeguarding Operations Board, whilst the number of Looked After Children has also shown year-on-year increase (along the lines of regional and national trends).

- Additional Community Safety data will be confirmed once the GM Police and Crime Plan has been agreed.

4.0 CONCLUSION

- 4.1 The development of indicators and performance measures will continue as the Single Outcomes Framework becomes increasingly embedded in the organisation.
- 4.2 Departmental plans and Cabinet work plans will continue to be aligned to this during the next quarter so that performance at all levels of the organisation can be discussed in an increasingly consistent fashion.
- 4.3 Areas of declining performance will be looked at with an outcome based approach, to consider what steps can be taken to improve performance so that a positive contribution can be made to the delivery of the desired outcomes.

List of Background Papers:-

Contact Details:-

Chris Woodhouse

Improvement Advisor, Corporate Policy

c.woodhouse@bury.gov.uk

0161 253 6592

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O All people of Bury live healthier, resilient lives and have ownership of their own health and wellbeing (SOF 1a)		Time Period	Actual Value	Target Value	Current Trend
I	A PHOF 0.1ii - Life Expectancy at birth (Male)	2015	77.97 yrs	77.97 yrs	↗ 1
I	A PHOF 0.1ii - Life Expectancy at birth (Female)	2015	81.57 yrs	81.58 yrs	↗ 3
I	A PHOF 0.1i - Healthy life expectancy at birth (Male)	3YC 2015	60.55 yrs	60.43 yrs	↘ 2
I	A PHOF 0.1i - Healthy life expectancy at birth (Female)	3YC 2015	62.06 yrs	60.84 yrs	↗ 1
I	Q BCF - Non-elective admissions FFCE (First Finished Consultant Episodes)	FYQ2 2018	5,158	4,807	↗ 2
I	Q BCF - Delayed transfers of care (delayed days) from hospital per 100,000 population (aged 18+)	FYQ2 2018	1,826Days	1,300Days	↗ 1
I	Q Number of Deprivation of Liberty safeguarding applications (DoLs)	Q3 2017	271	—	↗ 1
I	A PHOF 2.13i Percentage of physically active adults	2016	64.8%	64.9%	→ 0
I	A PHOF 2.23iii - Self-reported well-being - low happiness score	FY 2016	10.4%	8.8%	↗ 1
I	M Rate of Children's Social Care referrals (per 10,000 children)	Feb 2017	475.5	532.2	↗ 1
I	M Rate of children in need - not including CP or Looked After Children (per 10,000 children)	Feb 2017	234.0	270.6	↘ 1
I	M Rate of Education, Health and Care Plans (per 10,000 children)	Jan 2017	152.6	—	→ 0
I	A PHOF 1.18i - Social isolation: percentage of adult social care users who have much social contact as they would like	2016	51.9%	45.4%	↗ 2
P All people of Bury live healthier, resilient lives and have ownership of their own health and wellbeing (SOF 1b)		Time Period	Actual Value	Target Value	Current Trend
PM	Q Permanent admissions of older people (aged 65 and over) to residential and nursing care homes, per 100,000 population - (subset of ASCOF 2a (2)) [Grey = all customers, Orange = council pays a contribution for these clients] [cf England Av.]	FYQ2 2018	548.80	313.00	↗ 1
PM	Q Bury Lifestyle Service - % of those that access the service that achieve a lifestyle behaviour change	Q2 2017	67%	—	↘ 1
PM	Q Bury Lifestyle Service - The deflection rates from NHS services	Q2 2017	684	—	↘ 1
PM	M Permanent admissions of older people (aged 65+) to residential and nursing care homes - number of people	Oct 2017	35	30	↗ 1
PM	M Number of adults in contact with secondary mental health services living independently, with or without support - (subset of ASCOF 1H) [grey - NHS Digital, orange -	Jun 2017	64.0	65.0	↘ 1

PM	Q	Proportion of older people (65 and over) who were still at home 91 days after discharge from hospital into reablement / rehabilitation services (effectiveness of the service) - (subset of ASCOF 2B (1))	FYQ2 2018	83.2%	81.7%	↘	2
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PM	Q	Proportion of BEATS customers achieving 150mins of physical activity per week	FYQ2 2018	58.0%	50.0%	↘	1
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PM	Q	Proportion of BEATS customers who have achieved a behaviour change (inactive to active) in 12 weeks	FYQ2 2018	80.0%	50.0%	↘	1
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PM	Q	Quality of Life Wheel score improvements for those completing the Help Yourself to Wellbeing programme	FYQ2 2017	3.2	—	→	0
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PM	Q	Number of entries on the Bury Directory	FYQ2 2018	2,607	—	↗	3
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PM	Q	Number of total hits to the Bury Directory Page	FYQ2 2018	44,858	—	↗	1
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O	Bury people live in a clean and sustainable environment (SOF 2a)		Time Period	Actual Value	Target Value	Current Trend	
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I	A	PHOF 3.01 - Fraction of mortality attributable to particulate air pollution	2015	4.0%	4.7%	↘	2
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I	A	Annual Greenhouse Gas Report (% change in Bury Council's Carbon emissions)	FY 2016	23,265GHG	—	↘	3
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P	Bury people live in a clean and sustainable environment (SOF 2b)		Time Period	Actual Value	Target Value	Current Trend	
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PM	A	(Tonnes) Per Capita Emissions of Carbon Dioxide	2014	5.2	6.3	↘	2
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PM	A	Carbon emissions from electricity use in council buildings (excl. schools)	2016	4,279tonnes	—	↘	2
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PM	A	Carbon emissions from electricity use in schools	2016	4,279tonnes	—	↘	2
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PM	A	Carbon emissions from council vehicles	2016	1,446tonnes	—	↘	1
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PM	Q	Household collected bin waste recycling rate	FYQ2 2018	58.90%	60.00%	↘	1
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PM	Q	Number of fly tipping service requests	FYQ2 2018	89	—	↘	1
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PM	A	Green Flag Awards for local public spaces	2016	12	12	→	1
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O	People of Bury at all ages have high level and appropriate skills (SOF 3a)		Time Period	Actual Value	Target Value	Current Trend	
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I	A	PHOF 1.02i - School Readiness: The percentage of children achieving a good level of development at the end of reception (Persons)	FY 2016	68.9%	69.3%	↗	3
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I	A	Percentage of pupils making expected/ sufficient progress (from KS1 to KS2) in reading, writing and maths	2016	55%	—	→	0
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I	A	Average Attainment 8 score per pupil	2017	45.80	44.20	↘	1
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I	A	Average Progress Score for pupils (at KS4)	2017	-0.14	-0.14	↓	1
I	A	Percentage of students achieving 3 A*-A grades or better at A Level (females)	2017	6.5%	11.8%	↑	1
I	A	Percentage of students achieving 3 A*-A grades or better at A Level (males)	2017	5.8%	14.5%	↑	1
I	A	PHOF 1.05 - % of 16-18 year olds not in education, employment or training (NEET)	2015	3.7%	4.2%	↓	3
I	A	% of working age residents aged 16-64, who have obtained qualifications equivalent to NVQ4 and above	2016	39.1%	38.2%	↑	2
I	A	% of residents 18-64 with no qualifications	2016	7.8 %	8.0 %	↓	1
P	People of Bury at all ages have high level and appropriate skills (SOF 3b)		Time Period	Actual Value	Target Value	Current Trend	
PM	A	% primary schools rated as 'good' or 'outstanding' by Ofsted	FY 2017	84.4%	—	↓	1
PM	A	% of secondary schools rated as 'good' or 'outstanding' by Ofsted	FY 2017	84.9%	—	↑	1
PM	A	Attainment gap (Attainment 8) of children with SEN compared with children with no SEN	2016	-21.90	-22.30	→	0
PM	A	Attainment gap (Attainment 8) of pupils eligible for school meals and those not eligible for free school meals	2016	-12.6	-12.7	→	0
PM	A	Bury Council - Apprenticeships	2017	26	—	↑	1
PM	A	Six Town Housing - Traineeships	2017	0	—	→	1
O	All Bury people achieve a decent standard of living (and are provided with opportunities through growth) (SOF 4a)		Time Period	Actual Value	Target Value	Current Trend	
I	Q	Employment rate 16-64	FYQ1 2018	72.1%	74.4%	↑	1
I	A	Variance in levels of fuel poverty across the Borough based on the "Low income, high cost" methodology	2014	5.9%	—	→	0
I	A	Average earnings by place of work - hourly pay (full time workers)	2016	£11.94	£12.74	↓	1
I	Q	Proportion of working-age people on out-of-work benefits	FYQ3 2017	9.3%	8.4%	↓	3
I	Q	Proportion of working-age people on ESA and incapacity benefit	FYQ3 2017	7.1%	6.1%	→	2
I	BE	ASCOF 1D - Carer-reported quality of life	FY 2017	7.3	7.7	↓	2
I	A	Children moving out of care into permanence - adoption	2016	20.0%	—	→	1
I	A	The number of residential units that can be built on sites that have detailed planning permissions	2016	1,567	—	→	0
The number of affordable housing units proposed to be built							

I	A	Household planning permissions	2016	327	—	→	0
I	Q	Average house price in the Borough	FYQ1 2018	£174,472	£183,628	↗	3
I	A	PHOF 1.17 - Fuel Poverty	2015	11.20%	11.00%	↗	2
I	A	Number of businesses in the Borough	2016	6,715	—	↗	4
I	A	Net business growth rate (start ups minus dissolutions)	2016	2,329	—	↗	1
I	A	Inward investment into the Borough	2016	£3.22Mil	—	↗	1
I	M	Number of housing units completed in the Borough that are affordable	FY 2017	385	—	→	0
P	All Bury people achieve a decent standard of living (and are provided with opportunities through growth) (SOF 4b)		Time Period	Actual Value	Target Value	Current Trend	
PM	M	Number on Housing Waiting List	Aug 2017	1,669	—	↘	2
PM	M	Number of homeless acceptances	Oct 2017	23	—	↘	1
PM	M	Number of homeless preventions	Oct 2017	637	—	↗	3
PM	Q	Average number of weeks spent in temporary accommodation	FYQ2 2017	7.62 weeks	—	→	0
PM	M	% Non-decent Council homes	Dec 2016	0	0	→	6
PM	Q	Residents moved into employment through Working Well (expansion and GP pilot)	FYQ2 2017	36	—	→	0
PM	Q	Number of GP referrals to Working Well	Q2 2018	133	—	→	0
PM	Q	Number of GP referrals to Staying Well	Q2 2018	400	—	→	0
PM	Q	Number of businesses engaged to develop healthy workforce practice	Q2 2018	108	—	→	0
PM	Q	Number of workless population moving into employment through the GM Work and Health Programme	—	—	—	—	
PM	Q	Transfer of existing statements to Education Health and Care (EHC) plans	FYQ1 2017	85	—	↗	1
PM	A	Number of visitors to Council cultural attractions	FY 2016	399,774	—	→	0
O	Bury is a safe place to live with all people protected, and feel protected, from harm (SOF 5a)		Time Period	Actual Value	Target Value	Current Trend	
I	A	PHOF 1.13iii- First Time Offenders per 100,000 population	2016	159.1	218.4	↘	2
A	PHOF 1.13i- Reoffending levels (% of offenders who re-offend)						

Document Pack Page 19

I			2014	25.7	25.4		1
I	A	PHOF 1.11 Rate of domestic abuse incidents recorded by the police per 1,000 population	2015	22.5	20.4		1
I	M	Rate of Section 47 enquiries commenced (per 10,000 children)	Feb 2017	81.6	147.5		1
I	M	Number of children at risk of Child Sexual Exploitation (Number of CSE episodes ongoing at the end of the month)	Feb 2017	38	—		1
I	A	Rate of Children Looked After (per 10,000 children)	2017	82	86		2
P		Bury is a safe place to live with all people protected, and feel protected, from harm (SOF 5b)	Time Period	Actual Value	Target Value	Current Trend	
PM	Q	Programmes from a refreshed Community Safety Plan - pending due to refresh of GM Police and Crime Plan	—	—	—	—	
PM	Q	Number of safeguarding concerns proceeded to section 42 enquiry on Protocol	FYQ2 2018	243	—		3
PM	M	Safeguarding Concerns Per Month [Grey line - All concerns, Orange line - Progressed to Enquiry]	Oct 2017	128	86		1

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Bury Council Corporate Performance Management - Organisational Resilience

O Organisation Resilience (SOF-Enabler a)		Time Period	Actual Value	Target Value	Forecast Value	Current Trend	
I	M	Number of calls answered (Council Tax)	Sep 2017	5,415	—	—	↗ 2
I	M	Number of calls answered (Business Rates)	Sep 2017	470	—	—	↗ 2
I	M	Staff numbers (FTE)	Sep 2017	4,768	—	—	↘ 9
I	A	Average age of workforce	HY2 2017	45.0yrs	—	—	↗ 1
I	M	Number of FTE days lost due to sickness absence	Sep 2017	3,149	3,435	—	↗ 1
I	M	Number of long term absences (over 20 days)	Sep 2017	98	129	—	↘ 3
P Organisation Resilience (SOF-Enabler b)		Time Period	Actual Value	Target Value	Forecast Value	Current Trend	
PM	Q	Percentage of Council Tax Collected	FYQ2 2018	54.71%	54.91%	—	↘ 1
PM	M	Percentage of calls answered (Business Rates)	Sep 2017	93	80	—	↘ 1
PM	Q	Percentage of Business Rates Collected	FYQ2 2018	56.51%	55.60%	—	↘ 1
PM	M	Percentage of calls answered (Council Tax)	Sep 2017	67	80	—	↘ 4
PM	Q	Number of corporate complaints	FYQ2 2018	44	—	—	↘ 1
PM	Q	Number of corporate compliments	FYQ2 2018	31	—	—	→ 1
PM	A	Number of adverse finding as rate of total ombudsman complaints	HY1 2016	1	—	—	→ 0
PM	Q	Overall gym membership	FYQ4 2017	4,294	4,100	—	↗ 1
PM	Q	Average contact centre call waiting time	FYQ2 2018	229 seconds	—	—	↗ 3
PM	Q	Average time for processing new housing benefit/ Council tax support claims	FYQ2 2018	27.54 working days	26.00 working days	—	↗ 2
PM	Q	Average time for processing change events for housing benefit and Council tax support claims	FYQ2 2018	7.12 days	9.50 days	—	↗ 1
PM	M	Percentage of Freedom of Information requests responded to within 20 working	Oct 2017	97%	—	—	→ 1

Document Pack Page 22



Percentage of minor planning applications determined within 8 weeks

FYQ1 2018

100%

77%

—

→ 3



Percentage of major planning applications determined within 13 weeks

FYQ1 2018

100%

82%

—

→ 8

Corporate Performance 2017/18 Quarter 2 – highlights

(Note the RAG colours below may represent performance against target, comparators, or based on current trend and relate to their position in quarter 2)

<p>The Bury Directory (SOF-1)</p> <p><i>Number of hit at a record high with over 44,000 during quarter 2, nearly 50% up from last year.</i></p> <p><i>Number of entries at a record high with over 2,600 listings of advice, information and events.</i></p>	<p>Planning Decisions (SOF-E)</p> <p><i>For both major and minor applications the rate decisions made within expected timescales have remained at 100%</i></p>	<p>Fuel Poverty (SOF-4)</p> <p><i>The rate has increased in the latest data release to a level above the national average. Work is taking place to complete the Council's refreshed Poverty Strategy.</i></p>
<p>School Readiness (SOF-3/4)</p> <p><i>Our young people are increasingly showing good progress towards personal, social, emotional and communicative development by reception age, with Bury now close to matching the England average.</i></p>	<p>Employment Rate (SOF3)</p> <p><i>Whilst the national rate continues to climb, Bury's rate has been more erratic and the last eighteen months have seen Bury's rate below that of the national average. Self-employment rates have risen during this time period.</i></p>	<p>Contact Centre call times (SOF-E)</p> <p><i>Lenghtening call waiting times/ reduction in call pick-up rate for a number of demand based reasons including due to changes in the Council Tax support scheme, a review into single persons discount and increase in number of bills as Borough has grown.</i></p>
<p>Fly tipping (SOF-2)</p> <p><i>17% drop in the number of complaints compared to this time last year.</i></p> <p><i>Process reviewed, including enabling the public to complete witness forms and send photos on the Bury website. Environmental Quality Action Plan in development.</i></p>	<p>A-level results (SOF-2)</p> <p><i>In Greater Manchester, only Salford have lower levels of pupils achieving 3A-A grades at A Level than Bury*. Male students are noticeably behind the national average.</i></p> <p><i>*16/17 provisional rather than revised data</i></p>	<p>Delayed Transfers of Care (SOF-1)</p> <p><i>Having peaked in February Q1 say performance improve to better than the NW average, though this has reversed in Q2. Weekly meetings are taking place with strategic and operational leads to manage this.</i></p>

Corporate Performance 2017/18 Quarter 2 – update on highlights from previous quarters

(Note the RAG colours relate to their position in previous quarters)

Physical Activity (SOF-1) <i>Proportion of BEATs customers achieving a behaviour change (inactive to active) in 12 weeks has remained at 80%, over 40 percentage points higher than last year. 67% of people who access the Bury Lifestyle Service have achieved a lifestyle behaviour change.</i>	Bury Council's Carbon Emissions (SOF-2) <i>The Council has achieved a 22% reduction in carbon emissions since our base year of 2008/09. A Staff Travel Survey, in partnership with TfGM in August 2017 showed 4% staff cycle to work, twice that of 5 years ago, but with further potential.</i>	Gym membership (SOF-E) <i>Gym membership increased during early 2017 exceeding the seasonal variation that would be expected to a level higher than the equivalent period last year.</i>
Household collected bin waste recycling rate (SOF-2) <i>Quarter-by-quarter seasonal variation. Quarter 2 slightly down on 60% target, having exceeded it for the first time in Q1. Slightly down on equivalent quarter for last year.</i>	Carer Reported Quality of Life (SOF-1) <i>Proposal for a New Deal for Carers has been included as part of work within the Bury Locality Plan, alongside work within GM to establish a Carer's Charter</i>	Average wage level in the Borough (SOF-4) <i>The Bury average rate is £11.86 per hour whilst the north west rate has been over £12 since 2012/13 and is now at £12.99.</i>
Sickness Absence (SOF-E) <i>Quarter 2 has seen a reversal of earlier trends within 2017 in which long term sickness has reduced compared to the respective periods in previous year, with a particular reduction in musculoskeletal absences</i>	Healthy life expectancy males (SOF-1) <i>The Bury Locality Plan acknowledges inequalities in healthy life expectancy. Transformation Funding in place to deliver a Wellness Model for Bury and improve all health outcomes.</i>	Delayed Transfers of Care (SOF-1) <i>Where as traditionally pressures were felt more in winter, demand on the system (across GM) is now high all year round. Increased effectiveness in local reablement effectiveness had positive impact on this but demand outstripping supply.</i>

REPORT FOR DECISION

Agenda Item	
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DECISION OF:	CABINET OVERVIEW & SCRUTINY COMMITTEE COUNCIL
DATE:	13 DECEMBER 2017 9 JANUARY 2018 17 JANUARY 2018
SUBJECT:	TREASURY MANAGEMENT STRATEGY – MID YEAR REVIEW 2017/18
REPORT FROM:	CABINET MEMBER FOR FINANCE & HOUSING
CONTACT OFFICER:	STEPHEN KENYON, INTERIM EXECUTIVE DIRECTOR OF RESOURCES AND REGULATION
TYPE OF DECISION:	COUNCIL
FREEDOM OF INFORMATION/STATUS:	The report is within the public domain
SUMMARY:	<p>This mid year report has been prepared in compliance with CIPFA's Code of Practice, and covers the following:</p> <ul style="list-style-type: none"> • An economic update for the 2017/18 financial year to 30 September 2017 • A review of the Treasury Management Strategy Statement and Annual Investment Strategy • The Council's capital expenditure (prudential indicators) • A review of the Council's investment portfolio for 2017/18 • A review of the Council's borrowing strategy for 2017/18 • A review of any debt rescheduling undertaken during 2017/18 • A review of compliance with Treasury and Prudential Limits for 2017/18
OPTIONS & RECOMMENDED OPTION	It is recommended that, in accordance with CIPFA's Code of Practice on Treasury Management, the report be noted.

IMPLICATIONS:	
Corporate Aims/Policy Framework:	Do the proposals accord with the Policy Framework? Yes
Statement by the S151 Officer: Financial Implications and Risk Considerations:	Treasury Management is an integral part of the Council's financial framework and it is essential that the correct strategy is adopted in order to ensure that best value is obtained from the Council's resources and that assets are safeguarded.
Statement by Interim Executive Director of Resources and Regulation:	There are no wider resource implications
Equality/Diversity implications:	No
Considered by Monitoring Officer:	Yes
Wards Affected:	All
Scrutiny Interest:	Overview & Scrutiny Committee

TRACKING/PROCESS
DIRECTOR: STEVE KENYON

Chief Executive/ Strategic Leadership Team	Cabinet Member/Chair	Ward Members	Partners
29 November	13 December	N/a	N/a
Scrutiny		Committee	Council
9 January			17 January

- 1.1 The Council operates a balanced budget, which broadly means that cash raised during the year will meet cash expenditure. Part of the treasury management operations ensure this cash flow is adequately planned, with surplus monies being invested in low risk counterparties, providing adequate liquidity initially before considering optimising investment return.

The second main function of the treasury management service is the funding of the Council's capital plans. These capital plans provide a guide to the borrowing need of the Council, essentially the longer term cash flow planning to ensure that the Council can meet its capital spending obligations. This management of longer term cash may involve arranging long or short term loans, or using longer term cash flow surpluses, and on occasion any debt previously drawn may be restructured to meet Council risk or cost objectives.

Accordingly, treasury management is defined as:

"The management of the local authority's investments and cash flows, its banking, money market and capital market transactions; the effective control of the risks associated with those activities; and the pursuit of optimum performance consistent with those risks".

- 1.2 The Chartered Institute of Public Finance and Accountancy's (CIPFA) Code of Practice on Treasury Management (revised 2011) was adopted by this Council on 24 February 2010.

The primary requirements of the Code are as follows:

1. Creation and maintenance of a Treasury Management Policy Statement which sets out the policies and objectives of the Council's treasury management activities.
2. Creation and maintenance of Treasury Management Practices which set out the manner in which the Council will seek to achieve those policies and objectives.
3. Receipt by the full council of an annual Treasury Management Strategy Statement - including the Annual Investment Strategy and Minimum Revenue Provision Policy - for the year ahead, a **Mid-year Review Report** and an Annual Report (stewardship report) covering activities during the previous year.
4. Delegation by the Council of responsibilities for implementing and monitoring treasury management policies and practices and for the execution and administration of treasury management decisions.
5. Delegation by the Council of the role of scrutiny of treasury management strategy and policies to a specific named body. For this Council the delegated body is: Overview & Scrutiny Committee.

- 1.3 This report fulfils the requirement to produce a mid-year review.

2.1 Economic Performance to date

2.1.1 UK GDP growth rates in 2017 have weakened since 2016, +0.3% (+1.7% y/y) in quarter 1 and +0.3% (1.5% y/y) in quarter 2, giving the slowest growth in the first half of the year since 2012. The main reason for this has been the sharp increase in inflation, leading to a reduction in consumer disposable income and weak growth in the services sector which accounts for 75% of GDP.

2.1.2 The Bank of England meeting on November 2nd announced an increase in Bank Rate from 0.25% to 0.50%.

2.1.3 The Bank of England Inflation Reports during 2017 have predicted a peak in inflation of just over 3% in 2017, before falling back to near 2% within 2 years.

2.2 Interest rate Forecasts and Outlook

2.2.1 The Council's treasury advisor, Capita Asset Services, has provided the following forecast:

	Dec-17	Mar-18	Jun-18	Sep-18	Dec-18	Mar-19	Jun-19	Sep-19	Dec-19	Mar-20
Bank rate	0.25%	0.25%	0.25%	0.25%	0.25%	0.25%	0.50%	0.50%	0.75%	0.75%
5yr PWLB rate	1.50%	1.60%	1.70%	1.70%	1.80%	1.80%	1.90%	1.90%	2.00%	2.00%
10yr PWLB rate	2.20%	2.30%	2.30%	2.40%	2.40%	2.50%	2.50%	2.60%	2.60%	2.70%
25yr PWLB rate	2.90%	2.90%	3.00%	3.00%	3.10%	3.10%	3.20%	3.20%	3.30%	3.30%
50yr PWLB rate	2.70%	2.70%	2.80%	2.80%	2.90%	2.90%	3.00%	3.00%	3.10%	3.10%

Capita Asset Services undertook its last review of interest rate forecasts on 9th August after the quarterly Bank of England inflation Report. The MPC meeting on 2nd November raised the interest rate to 0.50%. It is uncertain whether the MPC will stop at just withdrawing the emergency bank rate cut of 0.25% in August 2016, after the result of the EU referendum, or whether they will embark on a series of further increases during 2018.

2.2.2 The overall balance of risks to economic recovery in the UK is currently on the downside but there are large variables over the final form of Brexit and when this will happen.

3.0 TREASURY MANAGEMENT STRATEGY STATEMENT AND ANNUAL INVESTMENT STRATEGY UP-DATE

3.1 The Treasury Management Strategy Statement (TMSS) for 2017/18 was approved by the Council on 22 February 2017.

3.2 There are no policy changes to the TMSS; the details in this report update the position in the light of the updated economic position and budgetary changes already approved.

4.0 THE COUNCIL'S CAPITAL POSITION (PRUDENTIAL INDICATORS)

This part of the report is structured to update:

- The Council's capital expenditure plans;
- How these plans are being financed;
- The impact of the changes in the capital expenditure plans on the prudential indicators and the underlying need to borrow; and
- Compliance with the limits in place for borrowing activity.

4.1 Prudential Indicator for Capital Expenditure

This table shows the revised estimates for capital expenditure and the changes since the capital programme was agreed at the Budget

Capital Expenditure	2017/18 Original Estimate £m	2017/18 Revised Estimate £m
Non-HRA	6.691	28.716
HRA	9.991	7.839
Total	16.682	36.556

The increase of the revised estimate over the original estimate is due to slippage from 2016/17 of £28.253m offset by estimated project reprofiling to 2018/19 of £15.730m

4.2 Changes to the Prudential Indicators for the Capital Financing Requirement, External Debt and the Operational Boundary

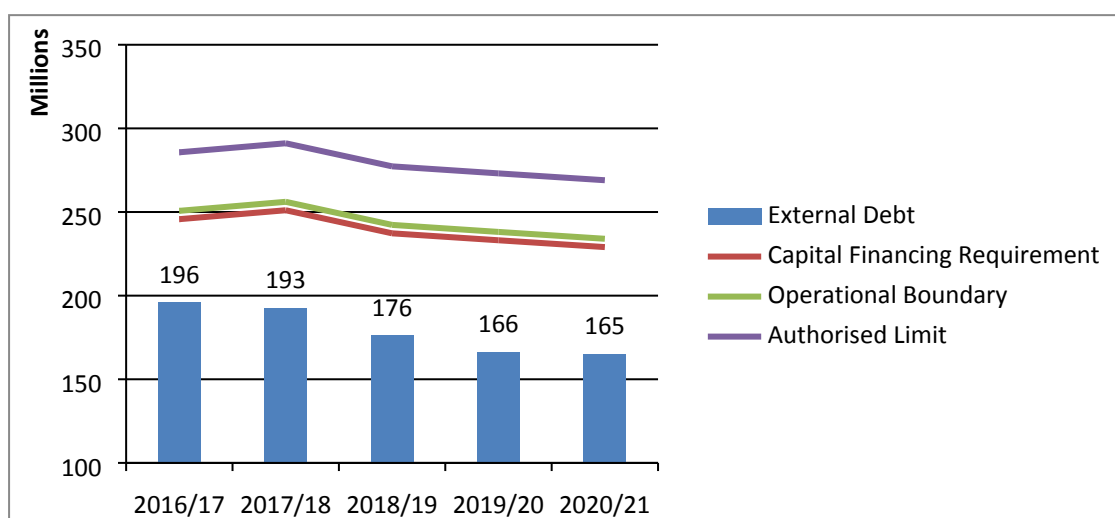
The table shows the Capital Financing Requirement, which is the underlying external need to incur borrowing for a capital purpose. It also shows the expected debt position over the period. This is termed the Operational Boundary.

	2017/18 Original Estimate £m	2017/18 Revised Estimate £m
Prudential Indicator - Capital Financing Requirement		
CFR – non HRA	116.218	118.471
CFR – HRA existing	40.530	40.531
Housing Reform Settlement	78.253	78.253
Total CFR	235.001	237.255
Prudential Indicator - External Debt / the Operational Boundary		
Borrowing	235.000	237.300
Other long term liabilities	5.000	5.000
Total	240.000	242.300

- 4.3.1 The first key control over the treasury activity is a prudential indicator to ensure that over the medium term, net borrowing (borrowings less investments) will only be for a capital purpose. Gross external borrowing should not, except in the short term, exceed the total of CFR in the preceding year plus the estimates of any additional CFR for 2017/18 and next two financial years. This allows some flexibility for limited early borrowing for future years. The Council has approved a policy for borrowing in advance of need which will be adhered to if this proves prudent.
- 4.3.2 The Interim Executive Director of Resources reports that no difficulties are envisaged for the current or future years in complying with this prudential indicator.
- 4.3.3 A further prudential indicator controls the overall level of borrowing. This is the Authorised Limit which represents the limit beyond which borrowing is prohibited, and needs to be set and revised by Members. It reflects the level of borrowing which, while not desired, could be afforded in the short term, but is not sustainable in the longer term. It is the expected maximum borrowing need with some headroom for unexpected movements. This is the statutory limit determined under section 3 (1) of the Local Government Act 2003.

Authorised Limit for External Debt	2017/18 Original Indicator £m	2017/18 Revised Indicator £m
Borrowing	235.000	237.300
Other long term liabilities	5.000	5.000
Total	240.000	242.300

- 4.3.4 The chart below shows the projected trend of the Council's Prudential Indicators.



5.0 INVESTMENT PORTFOLIO 2017/18

- 5.1 In accordance with the Code, it is the Council's priority to ensure security of capital and liquidity, and to obtain an appropriate level of return which is consistent with the Council's risk appetite. As set out in Section 2, it is a very difficult investment market in terms of earning the level of interest rates commonly seen in previous decades as rates are very low and in line with the 0.25% Bank Rate. The continuing potential for a re-emergence of a Eurozone sovereign debt crisis, together with other risks which could impact on the creditworthiness of banks, prompts a low risk strategy. Given this risk environment, investment returns are likely to remain low.
- 5.2 The Council held £30.5m of investments as at 30 September 2017 (£22.6m at 31 March 2017) and the investment portfolio yield for the first six months of the year is 0.18% against Capita's suggested investment earnings rate for returns on investments placed, for periods up to three months in 2017/18, of 0.18%.
- 5.3 The investments held as at 30 September were:-

Type of Investment	£ Million
Call Investments (Cash equivalents)	29.5
Fixed Investments (Short term investments)	1.0
Total	30.5

- 5.4 The Interim Executive Director of Resources & Regulation confirms that the approved limits within the Annual Investment Strategy were not breached during the first six months of 2017/18.
- 5.5 The Council's budgeted investment return for 2017/18 is £0.5m, and performance for the year to date is in line with the budget.
- 5.6 The Cabinet have approved a "Property Investment Strategy" which aims to increase investment income by investing in property rather than investing with financial institutions where returns are low at present. Additional borrowing may need to be undertaken to finance property acquisitions; each investment will be subject to a robust business case and also non-financial factors (e.g. ethical stance) will be considered.

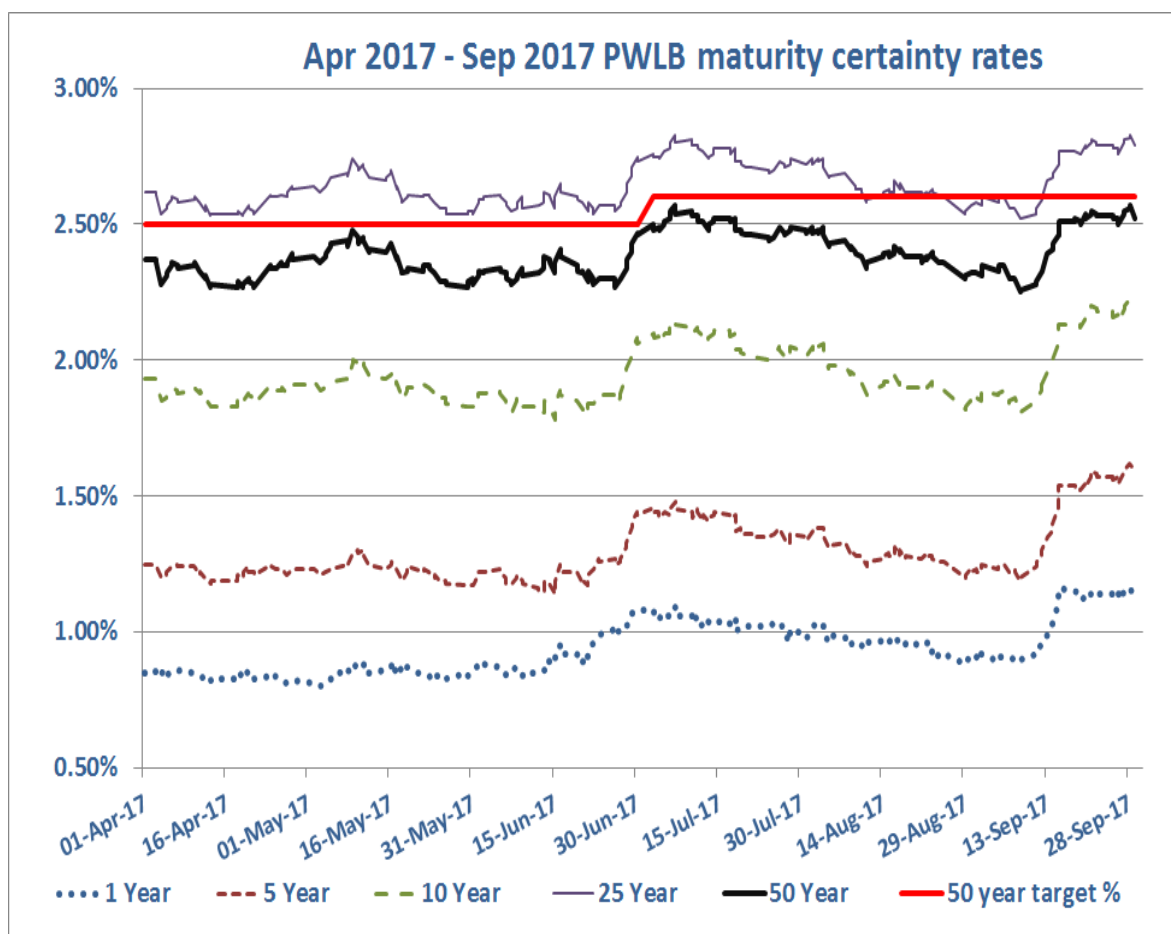
6.0 BORROWING

- 6.1 The Council's capital financing requirement (CFR) for 2017/18 is £237.3m. The CFR denotes the Council's underlying need to borrow for capital purposes. If the CFR is positive the Council may borrow from the PWLB or the market (external borrowing) or from internal balances on a temporary basis (internal borrowing). The balance of external and internal borrowing is generally driven by market conditions. The table below shows the Council has borrowings of £195.5m and has utilised £41.8m of cash flow funds in lieu of borrowing. This is a prudent and cost effective approach in the current economic climate but will require ongoing monitoring in the event that upside risk to gilt yields prevail.

	30 September 2017	
	Principal	Avg.

		£000	£000	Rate
Fixed rate funding				
	PWLB Bury	131,453		
	PWLB Airport	1,587		
	Market Bury	60,500	193,540	
Variable rate funding				
	PWLB Bury	0		
	Market Bury	0	0	
Temporary Loans / Bonds		2,003	2,003	
Total Debt			195,543	3.96%
Total Investments			30,500	0.18%

- 6.2 External borrowing of £2million has been undertaken from the market during the first 6 months of 2017/18. The loan was required to partly replace 3 loans, which matured during the period. A short term temporary loan was taken over 364 days to take advantage of low interest rates. It is anticipated that additional external borrowing may be required during the remainder of this financial year, dependent upon cash flow.
- 6.3 The graph below shows the movement in PWLB certainty rates for the first six months of the year to 30.09.17:



	1 Year	5 Year	10 Year	25 Year	50 Year
Low	0.8	1.14	1.78	2.52	2.25
Date	03/05/2017	15/06/2017	15/06/2017	08/09/2017	08/09/2017

7.0 DEBT RESCHEDULING

- 7.1 Debt rescheduling opportunities have been limited in the current economic climate and consequent structure of interest rates. No debt rescheduling was undertaken during the first six months of 2017/18.

Councillor Eamonn O'Brien
Cabinet Member for Finance and Housing

List of Background Papers:-

None

Contact Details:-

Stephen Kenyon, Interim Executive Director of Resources, Tel 0161 253 5002
E-mail s.kenyon@bury.gov.uk

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REPORT FOR DECISION



DECISION OF:	CABINET
DATE:	13TH DECEMBER 2017
SUBJECT:	OUTCOME OF CONSULTATION ON CLOSURE OF AGMA SECTION 48 GRANTS PROGRAMME
REPORT FROM:	The Leader, Councillor R Shori
CONTACT OFFICER:	JAYNE HAMMOND
TYPE OF DECISION:	KEY DECISION
FREEDOM OF INFORMATION/STATUS:	This paper is within the public domain
SUMMARY:	To inform Council of the outcome of the consultation exercise into the proposed closure of the Greater Manchester Grants Scheme ("Section 48 Scheme"). This follows on from interim responses to consultation on that fund and on a new Greater Manchester Combined Authority (GMCA) Culture and Social Impact Fund submitted and agreed by the Combined Authority on 29 th September 2017.
OPTIONS & RECOMMENDED OPTION	<p>Cabinet is asked to:</p> <ul style="list-style-type: none"> i) close the Section 48 Scheme, noting it will be replaced by the GMCA Culture and Social Impact Fund. ii) Note the outcome and mitigating actions of the completed consultation on the proposed closure of the Section 48 grants programme.
IMPLICATIONS:	
Corporate Aims/Policy Framework:	Do the proposals accord with the Policy Framework? Yes
Statement by the S151 Officer: Financial Implications and Risk Considerations:	The Council doesn't currently receive any s48 funding, so a review of the approach is welcomed, and may present opportunities for the future.
Health and Safety Implications	There are no health and safety implications
Statement by Executive Director of Resources (including Health and Safety Implications)	There are no wider resource implications
Equality/Diversity implications:	These are dealt with at paragraph 4 of this report.

Considered by Monitoring Officer:	Yes	
Wards Affected:	All	
Scrutiny Interest:		

TRACKING/PROCESS**DIRECTOR:**

Chief Executive/ Strategic Leadership Team	Cabinet Member/Chair	Ward Members	Partners
Scrutiny Committee	Cabinet/Committee	Council	

1.0 BACKGROUND

- 1.1 The Greater Manchester Grants Scheme, established to support the voluntary sector, was one of several functions undertaken by the Association of Greater Manchester Authorities (AGMA) on the abolition of the Greater Manchester Council in March 1986. The Scheme is sometimes known as the Section 48 Scheme, referring to Section 48 of the Local Government Act 1985, which allowed a voluntary arrangement of districts in Metropolitan areas to give grants to non-statutory organisations, providing services of more than local significance relevant to that area.
- 1.2 In December 2016, a Joint GMCA and AGMA Executive Board agreed to undertake a consultation on the formal closure of the Section 48 Scheme/AGMA Grants programme and the development of a new funding programme for culture, under the GMCA. Priorities and criteria for the scheme have changed, but its core purpose, to support organisations to deliver cultural, social or community activity and services across the ten districts of GM, has remained. Between 2015/16 and 2017/18 AGMA invested £9.9m in the Grants programme.
- 1.3 A previous GMCA paper outlined the outcome of consultation into the creation of a new GMCA Culture and Social Impact Fund which closed on 16th September 2017. The creation of this new fund was agreed at GMCA and the call for projects was launched on Friday 6th October. The GMCA report attached as an appendix to this report provided interim results on the proposed closure of the AGMA Section 48 Scheme. The consultation closed on 20th September 2017. This report covers the final outcome of the consultation on the closure of the AGMA Section 48 Scheme.

2.0 CONSULTATION

- 2.1 In August, 2017, GMCA received approval from the 10 Greater Manchester districts to consult on the possible closure of the AGMA Section 48 Scheme. In September 2017, GMCA agreed potential criteria, subject to consultation, for a new Culture and Social Impact Scheme. As both the potential closure of Section 48 and a new GMCA fund are interlinked, both consultations were aligned and opened on 30 August 2017.
- 2.2 A targeted consultation process was followed and this communication was followed up by further targeted communication from GMCA, who also promoted

the survey through voluntary and third sector networks in Greater Manchester. Consultation took the form of an online questionnaire and four open events.

- 2.3 The online consultation was in two parts: a six week consultation for the closure of the AGMA Section 48 grants programme, ended on 20 September (20 responses received); and a four week consultation for the new Culture and Social Impact Programme, ending on 16 September (29 responses received).
- 2.4 In late August and early September 2017, GMCA officers also arranged and facilitated four consultation events in Wigan, Bolton, Oldham and Manchester giving attendees the opportunity to feedback in person on the proposals. Almost 50 people attended the events in total, a mixture of current recipients, cultural officers, GM Councillors and cultural and social impact organisations not currently in receipt of Section 48 funding. Additionally five email responses were received.
- 2.5 This report relates to the formal closure of the Section 48 Scheme only.

3.0 CONSULTATION RESPONSE – SECTION 48

- 3.1 Of the 20 online responses to the question "*what are your views on the proposed closure of Section 48 and the opening of a new GMCA-run culture and social impact fund*", 16 are supportive, stating that the move is sensible and welcome; three positive with reservations; and just one stating categorically that Section 48 should not close without wider consultation.
- 3.2 This general support was replicated in the consultation events, with the majority supportive of the closedown of Section 48 and a move to a GMCA Cultural and Social Impact Fund as long as transition was carefully handled and the impact of any change to the funding landscape is properly considered. Respondents asked that GMCA be mindful of the impact, on staff and participants to currently funded organisations if funding levels are reduced or not awarded under any new scheme.
- 3.3 Other responses focussed on the relative strengths and weaknesses of the existing fund and how delivery might be improved if the launch of a new fund was approved.
- 3.4 Respondents were largely happy with the Section 48 application form, noting improvement on the previous form. Several responses, both online and at events, noted that the application form could be quite off-putting for smaller, more diverse organisations who might not have capacity to collect and analyse data in the same way as larger organisations; and asked that in appraisal, the level of detail required should be proportionate to the level of funding requested.
- 3.5 When asked about the monitoring relationship, responses were mixed. Respondents overwhelmingly praised Manchester City Council monitoring officers, describing them as 'efficient, personable and supportive'. The level of detail required for monitoring purposes was less well-received, however, with one respondent stating that monitoring requirements could be 'daunting and inflexible'.

- 3.6 When asked about previous funding decisions, responses were again mixed, with some stating that 'the funding supports a strong cultural offer for the region and brings significant additional resource to Greater Manchester'. Other responses referenced the perceived lack of change in the portfolio, noting that 'the fund seems to go to the same recipients every time'. This tension, between protecting the current cultural infrastructure across GM and genuinely 'opening up' the new fund to new applicants, was particularly acute at the consultation events.
- 3.7 When asked about perceptions of the impact of Section 48 there was a general split between the views of current recipients and those not in receipt, both online and at the events. Those respondents in receipt of Section 48 grant, with a more in-depth understanding of the scheme were much more positive about the impact of the fund. Those not in receipt or connected in some way knew very little about activity funded by Section 48 indicating the need for much clearer, more regular communication about the excellent work funded across GM.
- 3.8 When asked what successful elements of Section 48 should be carried into the new fund, respondents noted the need for GM-wide impact across the portfolio. There was much discussion about the value in local delivery (across more than one district, but not necessarily across all ten) with general agreement that geography was one of the most important balancing criteria, but that depth of impact should be treated as equally important as breadth.
- 3.9 Consultation respondents were asked specifically about any equality and diversity implications to the proposed closure of Section 48. Both online and at the events, respondents noted the importance of diversity as a balancing criteria. There was also discussion about the need to bring smaller, more diverse organisations into the portfolio and the need to simplify the new GMCA Cultural and Social Impact Fund application process to allow this to happen.

4.0 CONSULTATION SUMMARY AND RESPONDING ACTIONS

- 4.1 There is general support for closure of the AGMA Section 48 Scheme, as long as it is replaced by a suitable alternative. Consultees considered the proposed GMCA Culture and Social Impact Programme to be a suitable alternative.
- 4.2 If closure of the Section 48 Scheme is recommended the impact of this closure will be largely dependent on the funding decisions made in relation to the new GMCA Culture and Social Impact Fund. Care has been taken to manage expectations but also to ensure the period to call for projects and application process are clear and transparent and that they address any concerns raised during the consultation process.
- 4.3 Consultees put forward a number of suggestions on process in order to identify the most successful elements of the Section 48 Scheme and changes to processes that do not work as well.

- 4.4 Consultation responses were closely considered in the drafting of the new Culture and Social Impact Fund application form and applicant guidance. These were then tested with potential applicants of various size, art-form and a mixture of current Section 48 recipients and potential applicants to the new GMCA fund. Feedback on these sessions was overwhelmingly positive, with many welcoming the opportunity to feed in at the development stage, noting the consultative nature of the process and feeding back positive comments on the new form and guidance.
- 4.5 The appraisal process was designed in tandem with the application form. The most important next step is to develop a balancing process that recognises the challenges within this process and empowers GMCA Leaders to deliver a funding portfolio that provides the greatest possible impact for residents across GM.
- 4.6 Project appraisal will be conducted using a simplified and updated scoring matrix similar to previous Section 48 scoring, amended to reflect the level of detail required during application proportionate to the funding amount requested.
- 4.7 There is no separate equality impact of the decision to close this scheme per se as it is being replaced by a similar scheme, and all current recipients/projects funded under the current scheme could potentially be funded under the new scheme (subject to funding decisions). Therefore an equality impact assessment will be undertaken as part of the decision making on funding with the new GMCA scheme.
- 4.8 A report will be submitted to December 2017's GMCA meeting to agree which applicants will be funded, to what scale and the grant fund monitoring costs.
- 4.9 Early in 2018, GMCA and MCC staff will work with the successful applicants to agree a programme of delivery to be reflected in the grant funding agreements.
- 4.10 A communication plan for the fund will be further developed for communication to successful and unsuccessful applicants. As part of this process, GMCA officers will investigate how to best support unsuccessful applicants, drafting a plan to manage implications of funding decisions.

5.0 RECOMMENDATIONS

- 5.1 The recommendations can be found at the start of this report.

List of Background Papers:

GMCA 29th September 2017 – GMCA Cultural Programme Consultation

Contact Details:

Jayne Hammond
Assistant Director - Legal & Democratic Services
Town Hall

Tel: 0161 2535518

Email: j.m.hammond@bury.gov.uk

Report to: Greater Manchester Chief Executives

Subject: Closure of the Section 48 AGMA Grants Scheme

Report of: Alison Gordon, Assistant Director, GMCA

1.0 Introduction

- 1.1 In early 2016, Leaders indicated that they wished to review options to move the Section 48 scheme to the GMCA, such a move being consistent with wider reviews and changes arising since the establishment of the GMCA and subsequent devolution deals. The option favoured was closure of the Section 48 scheme in conjunction with the establishment of a new programme for culture under the GMCA in 2018/19 after year 3 of the current funding cycle of the AGMA scheme closes in 2017/18.

2.0 Section 48 Consultation

- 2.1 Over summer 2017, Greater Manchester's ten local authorities authorised GMCA to consult on the potential closure of the AGMA Section 48 Grants programme, alongside a consultation on its replacement by a new Culture and Social Impact scheme under GMCA.
- 2.2 On 27th October 2017, the Joint GMCA/AGMA Board meeting agreed the report attached, detailing the consultation exercise and its outcome. The Joint GMCA/AGMA Board members recommended Greater Manchester local authority districts should agree to close the Section 48 Grants programme, noting it will be replaced by a new GMCA Culture and Social Impact Fund from April 2018.

3.0 Next Steps

- 3.1 I would be grateful if you could seek the agreement of your Executive to the closure of the AGMA Section 48 grants programme. This will be replaced with a similar GMCA Culture and Social Impact Fund from April 2018.
- 3.2 Please note that if closure is agreed by all (or in the absence of agreement, a majority of) the constituent Councils, that due to the legislative requirements relating to the closure of a scheme established under Section 48 of the 1985 Act, the closure of the scheme would not occur until the end of the financial year AFTER that in which the decision to close the scheme was made.
- 3.3 This means there would be a need for a further year beyond the current AGMA S48 2015/18 funding cycle in which the AGMA Section 48 scheme would remain in existence, in line with the legislative requirements concerning closure of the scheme. However, as the replacement GMCA Culture and Social Impact Fund will be in place from April 2018, it is possible to zero fund the final year of the Section 48 scheme so as to avoid any overlap in provision.

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DECISION OF:	CABINET
DATE:	13TH DECEMBER 2017
SUBJECT:	GREATER MANCHESTER STRATEGY AND IMPLEMENTATION PLAN 2017
REPORT FROM:	THE LEADER, CLLR RISHI SHORI
CONTACT OFFICER:	Chris Woodhouse
TYPE OF DECISION:	KEY DECISION
FREEDOM OF INFORMATION/STATUS:	This paper is within the public domain
SUMMARY:	The purpose of the report is to update members on the reconsidered Greater Manchester Strategy and the development of a new Greater Manchester Strategy Implementation Plan.
OPTIONS & RECOMMENDED OPTION	<p>Members are asked to:</p> <ul style="list-style-type: none"> • note that the new Greater Manchester Strategy has now been launched; • note that a Greater Manchester Strategy Implementation Plan has been published and that this will be updated 6-monthly and progress monitored against a performance dashboard; and • agree to receive regular updates on the GMS Implementation Plan given the Council's key role in delivering the actions set out in this document.
IMPLICATIONS:	
Corporate Framework:	Aims/Policy
Statement by the S151 Officer:	Do the proposals accord with the Policy Framework? Yes
Financial Implications and Risk Considerations:	The actions set out in the current Implementation Plan are deliverable, as in the main they rely on existing resources. However, it is likely that future resources (in terms of people and revenue/capital spend) will need to be re-shaped to align with the new GMS priorities, with potential additional resource requirements in some areas to deliver the GMS in full. Work is underway (led by GM portfolio chief executives) to consider what resources GM will need to implement the

	commitments in 18/19 and 19/20, which will be used to inform the development of the GMCA's budget and future discussions with Government.	
Health and Safety Implications	There are no health and safety impacts.	
Statement by Executive Director of Resources (including Health and Safety Implications)	Any wider resource requirements will be identified and assessed as above.	
Equality/Diversity implications:	There are no equality implications relating to this report	
Considered by Monitoring Officer:	Yes	
Wards Affected:	All	
Scrutiny Interest:		

TRACKING/PROCESS**DIRECTOR:**

Chief Strategic Team	Executive/Leadership	Cabinet Member/Chair	Ward Members	Partners
Scrutiny Committee		Cabinet/Committee	Council	

1.0 INTRODUCTION

- 1.1 A refreshed draft of the Greater Manchester Strategy (GMS) was approved by the Greater Manchester Combined Authority (GMCA) at its meeting on 28 July 2017 and launched at an event on 28th October 2017.
- 1.2 This report provides an overview of the Greater Manchester Strategy, the priorities within it, and the detailed Implementation Plan that accompanies it.

2.0 BACKGROUND TO THE GREATER MANCHESTER STRATEGY REFRESH

- 2.1 The Greater Manchester Strategy (GMS) is Greater Manchester's overarching strategy that has set the strategic framework for policy development across Greater Manchester (GM) since 2009. The GSM is "owned" by GM local authorities and the Combined Authority, the GM Local Enterprise Partnership, and the GM Centre for Voluntary Organisation. However, the GSM covers a wider range of areas than is under the remit of these organisations. The buy-in from residents, partner organisations, private businesses, and the voluntary sector – as well as national government – is critical if it is to deliver its ambitions.
- 2.2 This is the third Greater Manchester Strategy and it builds on the substantial progress made since the first was published in 2009 and the most recent version in 2013. The strategy was refreshed to reflect the change in the economic and political climate. In particular:
- the substantial devolution that is now underway in Greater Manchester;

- the Mayoral election and manifesto commitments; and
- the changing economic and political climate, particularly the vote to leave the European Union.

2.3 In developing the GMS, a “big conversation” with residents was held in winter 2016/17, through online and face-to-face consultation, to gather views on what people want from the strategy. Consultation sessions have also been held with local authorities, businesses, and community/voluntary organisations.

2.4 The GMS sets out how it is intended to create a more productive and inclusive city region and addresses education and skills, health, wellbeing, environment, work and economic growth simultaneously, to make a real difference to the lives of those living and working in GM.

2.5 The revised strategy keeps GM’s focus on the twin objectives of growth and reform but is structured under ten priorities based on a life journey - building on the “start well, live well, age well” approach. The ten strategic priorities are set out below:

- Priority 1: Children starting school ready to learn
- Priority 2: Young people equipped for life
- Priority 3: Good jobs, with opportunities for people to progress and develop
- Priority 4: A thriving and productive economy in all parts of Greater Manchester
- Priority 5: World-class connectivity that keeps Greater Manchester moving
- Priority 6: Safe, decent and affordable housing
- Priority 7: A green city-region and a high quality culture and leisure offer for all
- Priority 8: Safe and strong communities
- Priority 9: Healthy lives, with quality care available for those that need it
- Priority 10: An age-friendly city region

2.6 There are also five key “enablers” that underpin the Greater Manchester approach. These set out how the GMS will be implemented by providing the systems, processes and conditions to do things differently:

- Enabler 1: Communities in control
- Enabler 2: People at the heart of everything we do
- Enabler 3: An integrated approach to place-shaping
- Enabler 4: Leadership and accountability
- Enabler 5: Taking control of our future

2.7 Under each priority the GMS provides a high level statement of the issues, objectives and areas for action, as well as identifying the relevant delivery strategies, desired outcomes and indicators of success.

3.0 GMS IMPLEMENTATION PLAN

3.1 For the first time the GMS is accompanied by a detailed Implementation Plan setting out the specific actions and activities required to deliver the vision and ambitions in the GMS. The Plan will be a central tool in monitoring and assessing progress against GM’s ambitions. It has been developed with input from GM districts, GM portfolio and policy leads, and captures input received from a range of stakeholders and Boards including the GM Local Economic Partnership, GM Council of Voluntary Organisations and GM Scrutiny Committees. A link to the implementation plan is attached to this report.

- 3.2 The GMS Implementation Plan is structured around the 10 GMS priorities and the five enablers, with the actions being undertaken in the next six months presented under these 15 headings. A six month timescale has been chosen for this first implementation plan, reflecting the stage of the policy development cycle GM is currently at. The Plan includes the development of several key strategies/plans which will result in detailed actions being developed over the coming months. At the next update of the Implementation Plan, these actions will have been worked up and the GMCA will be in a position to produce a two year plan to 2020.
- 3.3 The current plan is a collation of actions being delivered across all portfolios, which is purposely broad to capture contributions from across the GM system. Some of the actions to be delivered over this six month period, have been highlighted in the Plan as priorities. These are actions which have the potential to make a significant contribution towards the achievement of the GMS ambitions over this time.
- 3.4 Lead organisations for the coordination (not necessarily the delivery) of the action are identified. GMCA portfolio lead responsibilities are also shown. It should be noted that for the actions where the lead is the GMCA, this refers to the activities of the central GMCA team and the 10 districts and GM agencies working collaboratively. It will not be possible to deliver the ambitions in the Plan without the buy-in of districts to these actions, given the significant contribution that is required from their activity across the Plan.
- 3.5 Further work is planned to highlight and develop the interdependencies between the actions in the Plan. This will enable future iterations of the Implementation Plan to present a more sophisticated picture of the interdependencies between the different actions. For example, how investments in transport and housing will contribute to the achievement of town centres being quality places to live and work; or, how work being undertaken on school readiness will impact over time on education, health and work outcomes.
- 3.6 All things being equal, the actions set out in the current Implementation Plan are deliverable, as in the main they rely on existing resources. However, it is likely that future resources (in terms of people and revenue/capital spend) will need to be re-shaped to align with the new GMS priorities, with potential additional resource requirements in some areas to deliver the GMS in full. Work is underway (led by GM portfolio chief executives) to consider what resources GM will need to implement the commitments in 18/19 and 19/20, which will be used to inform the development of the GMCA's budget and future discussions with Government. This work includes an assessment of any areas where further devolution is required to deliver the GMS ambitions.

4.0 GMS PERFORMANCE MANAGEMENT

- 4.1 The published GMS Implementation Plan will be updated every six months, alongside publication of a GMS "Performance Dashboard" which will track progress against key outcomes and indicators.

- 4.2 The "Performance Dashboard" will bring together the outcome measures and other indicators into a single slide for each GMS priority. The data will be updated every six months along with additional commentary on performance for consideration by districts, the GM Local Economic Partnership and GMCA Boards and other key GM groups (such as Scrutiny Committees, the Reform Board, the Police and Crime Panel and so on). One of the six monthly updates will take the form of an annual "State of Greater Manchester" report which will summarise progress against actions and how GM's performance has shifted over the past year. This would be released to be available for the start of the financial year to help set annual district, GMCA, LEP and other stakeholders' priorities.

5.0 LOCAL CONTEXT

- 5.1 Bury is an integral part of Greater Manchester. As such it is important that there are clear linkages between strategies and outcomes at a Greater Manchester level and locally (including within our Neighbourhoods). To that end Bury's Single Outcomes Framework clearly aligns to the Greater Manchester Outcomes Framework, with the key indicators of success for GM being similar, and in many cases the same for Bury. There will always be slight differences given it is important for Bury to retain a focus on what is most important to our locality, whilst working with the other GM authorities to collaborate on issues that impact upon us all.
- 5.2 The ten priorities in the GMS match well with the priorities of the Council and our partners within Team Bury. The breadth of the priorities aligns well with Bury's existing and emerging strategies, such as the Bury Growth Plan, in that health, education and skills, housing, community safety and life chances are all concentrated on. Whilst locally we might not have specific priorities based on age, as the ones locally look to address the whole population on particular themes, our Single Outcomes Framework and documents such as the Locality Plan and Health and Wellbeing consider a 'life course' approach to ensure all stages of a person's life are covered.
- 5.3 Work will continue to take place to ensure details within the Implementation Plan are woven into the Council's architecture, such as through Cabinet Portfolio workplans and business planning processes.

6.0 RECOMMENDATIONS

- 6.1 Members are asked to:
- note that the new Greater Manchester Strategy has now been launched;
 - note that a Greater Manchester Strategy Implementation Plan has been published and that this will be updated 6-monthly and progress monitored against a performance dashboard; and
 - agree to receive regular updates on the Greater Manchester Strategy Implementation Plan given the Council's key role in delivering the actions set out in this document.
-

List of Background Papers:

- Greater Manchester Strategy: http://www.greatermanchester-ca.gov.uk/download/downloads/id/405/greater_manchester_summary_-_full_version.pdf
- Greater Manchester Strategy Executive Summary: http://www.greatermanchester-ca.gov.uk/download/downloads/id/403/greater_manchester_strategy_executive_summary.pdf
- Greater Manchester Strategy, public-friendly version: http://www.greatermanchester-ca.gov.uk/download/downloads/id/404/greater_manchester_summary.pdf
- Greater Manchester Strategy, Implementation Plan: http://www.greatermanchester-ca.gov.uk/download/downloads/id/406/greater_manchester_strategy_-_implementation_plan.pdf

Contact Details:

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**MINUTES OF THE MEETING OF THE GREATER MANCHESTER
COMBINED AUTHORITY, HELD ON FRIDAY 27 OCTOBER 2017 AT THE
LOWRY THEATRE, MEDIACITY**

PRESENT:

Greater Manchester Mayor	Andy Burnham
Deputy Mayor (Police and Crime)	Baroness Beverley Hughes
Bolton Council	Councillor Cliff Morris
Bury Council	Councillor Rishi Shori
Manchester CC	Councillor Richard Leese, Deputy Mayor
Oldham Council	Councillor Jean Stretton
Rochdale MBC	Councillor Richard Farnell
Salford CC	City Mayor, Paul Dennett
Stockport MBC	Councillor Alex Ganotis
Tameside MBC	Councillor Kieran Quinn
Trafford Council	Councillor Michael Whetton
Wigan Council	Councillor Peter Smith

OTHER MEMBERS IN ATTENDANCE:

Bolton Council	Councillor Linda Thomas
Stockport Council	Councillor Wendy Wild
Tameside Council	Councillor Brenda Warrington
Fire Committee Chair	Councillor David Acton
GMWDA, Chair	Councillor Nigel Murphy
TfGM, Chair	Councillor Andrew Fender

OFFICERS IN ATTENDANCE:

GMCA Chief Executive	Eamonn Boylan
GMCA – Deputy Chief Executive	Andrew Lightfoot
GMCA – Monitoring Officer	Liz Treacy
GMCA – Treasurer	Richard Paver
Office of the GM Mayor	Kevin Lee
Bolton Council	Margaret Asquith
Bury Council	Julie Gonda
Manchester CC	Joanne Roney
Oldham Council	Ray Ward
Rochdale MBC	Neil Thornton
Salford CC	Jim Taylor
Stockport MBC	Michael Cullen
Tameside MBC	Steven Pleasant
Trafford Council	Theresa Grant
Wigan Council	Donna Hall
TfGM	Steve Warrener

Manchester Growth Co
GMFRS
GMCA
GMCA
GMCA

Mark Hughes
Dave Keelan
Julie Connor
Sylvia Welsh
Nicola Ward

172/17 APOLOGIES

Apologies for absence were received and noted from Councillor Sean Anstee (Trafford Council), Councillor Michael Whetton attending) Chief Executives – Peter O'Reilly (GMFRS – Dave Keelan attending), Pat Jones-Greenhalgh (Bury Council – Julie Gonda attending), Carolyn Wilkins (Oldham Council – Ray Ward attending), Ian Hopkins (GMP), Jon Lamonte (TfGM – Steve Warrener attending), Steve Rumbelow (Rochdale Council – Neil Thornton attending), and Pam Smith (Stockport MBC – Michael Cullen attending).

173/17 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

a) GMCA Cohesion Commission

The GM Mayor announced that the first meeting of the new Cohesion Commission, established following the attack on the Manchester Arena, would be held later in the day and jointly chaired by Councillor Rishi Shori and Councillor Jean Stretton. He confirmed the full support of the GMCA and all GM public bodies and thanked all of the commissioners, who had agreed to serve on the Commission, for their time and support to the process.

b) Kerslake Review – Emergency Services Response to the Manchester Arena Attack

The GM Mayor reminded the meeting that the Kerslake Review into the Emergency Services response to the Manchester Arena attack was now accepting submissions from those who were at the Arena or affected by the Manchester Arena Attack. Lord Bob Kerslake, Chair of the Review Panel, was inviting people to get in touch and provide any information which will help the Panel understand exactly how emergency services and others responded to the incident, as well as the actions across the city in the week afterwards. The closing date for submissions had been extended and would now close on 10 November 2017.

174/17 DECLARATIONS OF INTEREST

Councillor Richard Leese declared a prejudicial interest in Items 19 and 21 as a Director of the Manchester Life Board.

175/17 MINUTES OF THE GMCA MEETING HELD ON 29 SEPTEMBER 2017

The minutes of GMCA meeting held on 29 September 2017 were submitted for consideration.

RESOLVED /-

That the minutes of the GMCA meeting held on 29 September 2017 be approved as a correct record, subject to the inclusion of Councillor Brenda Warrington (Tameside MBC) to those in attendance at the meeting.

176/17 MINUTES OF THE GMCA AUDIT COMMITTEE HELD 20 SEPTEMBER 2017

RESOLVED /-

That the minutes of the GMCA Audit Committee held on the 20 September 2017 be noted.

177/17 MINUTES OF THE ECONOMY, BUSINESS GROWTH AND SKILLS OVERVIEW & SCRUTINY COMMITTEE HELD ON 13 OCTOBER 2017

RESOLVED /-

That the minutes of the Economy, Business Growth and Skill Overview and Scrutiny Committee held on 13 October 2017 be noted.

178/17 MINUTES OF THE CORPORATE ISSUES & REFORM OVERVIEW & SCRUTINY COMMITTEE HELD ON 17 OCTOBER 2017

RESOLVED /-

1. That the minutes of the Corporate Issues and Reform Overview and Scrutiny Committee held on 17 October 2017 be noted.
2. That the call in process and financial thresholds, as recommended by the Corporate Issues & Reform Overview and Scrutiny Committee, be approved.

179/17 MINUTES OF THE HOUSING, PLANNING & ENVIRONMENT OVERVIEW & SCRUTINY COMMITTEE HELD ON 18 OCTOBER 2017

RESOLVED /-

1. That the minutes of the Housing, Planning & Environment Overview and Scrutiny Committee held on 18 October 2017 be noted.
2. That the resignation of Councillor Rob Chilton (Trafford) (Conservative) and the appointment of Councillor Bernard Sharpe (Trafford) (Conservative) to the Housing, Planning & Environment Overview and Scrutiny Committee be noted.

180/17 GREATER MANCHESTER STRATEGY IMPLEMENTATION PLAN

The GM Mayor introduced a report providing members with an update on the development of the Greater Manchester Strategy Implementation Plan, seeking approval for the Plan and actions contained within the Plan.

In introducing the report, the GM Mayor thanked members and officers for their contributions towards the development of the Implementation Plan, which provides a framework for the delivery of GM's vision for the next 20 years, which was already the best place to live and work in the UK. He reiterated that GM's vision was to leave no person or place behind; providing all children with the best start in life; by being school ready; helping young people to establish themselves; improving standards of work, with better paid and more secure jobs; creating a vibrant economy with decent, safe and affordable places to live, where nobody had to sleep rough on the streets and where older people were recognised for the contribution they make by promoting a positive vision of ageing and providing support throughout a longer life. He re-emphasised that this was a powerful Strategy that gave a clear direction for the City region with the power to deliver real change.

The Strategy has been developed with partners and has broad support across GM, including partners from the NHS, GM Police, fire and local employment partnership. The Strategy was formally launched following the meeting.

He also reported on the recent School Readiness Summit which was very successful in bringing together key partners to agree a shared vision to increase levels of school readiness above the national average over the next 5 years. He also thanked everybody that attended the event.

RESOLVED /-

1. That the final version of the Greater Manchester Strategy Implementation Plan be agreed.
2. That the comments and actions arising from Scrutiny Committees be noted.

3. That it be agreed that work will be undertaken with Portfolio Lead Chief Executives to determine any additional resource requirements from April 2018, to deliver the Greater Manchester Strategy in full.
4. That it be noted that the refreshed Greater Manchester Strategy and Implementation Plan would be launched following the close of the GMCA meeting on 27 October.

181/17 GREATER MANCHESTER HIGH SPEED 2 AND NORTHERN POWERHOUSE STRATEGIES

Councillor Richard Leese, Deputy Mayor for the GMCA and Portfolio Leader for Business and Economy, introduced a report providing members with an update on the HS2 and Northern Powerhouse Growth Strategy work and seeking a delegation to approve the Growth Strategy Summary Document.

He added that a key objective was to capitalise on the regeneration opportunity provided by HS2 and Northern Powerhouse Rail at Manchester Piccadilly and Manchester Airport by proposing a series of complementary investments in order to maximise benefits to residents, local business and to the wider economy.

The work associated with Piccadilly Rail Station had the potential to create over 40,000 jobs and 13,000 homes and around Manchester Airport 20,000 additional jobs would also be created over the next 10 years, making a significant contribution to the economic growth of the region.

The Northern Powerhouse Business Plan was due to be completed before the end of 2018. Work was already underway on indicative routing, proposing a new line from Liverpool, joining HS2 just south of Manchester Airport, on to Piccadilly and then out via Bradford to Leeds. The Chancellor of the Exchequer has announced funding for 5 of the 6 touch points between HS2 and Northern Powerhouse Rail, however this did not include funding for the most important touch point at Piccadilly Rail Station. The importance of developing a strong case around Piccadilly Station was stressed, with 2 options currently being evaluated, including a basic Northern Powerhouse Station comprising a two platform station sitting alongside the High Speed 2 Station, sitting alongside the station at Piccadilly. This option would limit the number of services that could operate, with no growth potential for the future and would take a larger proportion of jobs away given it would be built on land which would otherwise be used for commercial purposes. The preferred option of MCC, GMCA and Transport for the North was for an underground station through station, with capacity for all proposed services up to and beyond 2023, with potential for a case to be developed for a new line to Leeds and Sheffield by 2033. This option had a less favourable cost benefit analysis but it would be short sighted not to future proof the capacity at Piccadilly Rail Station. A strong argument will need to be made to Government to progress this option.

Members were also reminded that Transport for the North was a planning and development agency, established to specifically to develop and lobby for a pan northern infrastructure transport and digital infrastructure plan and to develop smart ticketing across the North of England and develop particular schemes, including the Northern Powerhouse Rail and did not duplicate the work of any other agency.

Members were reminded that there were three HS2 stations in GM, including Golborne Station in Wigan, with benefits also to be maximised for Wigan; highlighting links from the west of the conurbation to Scotland via links to the West Coast Main Line, which need to be considered in the developing strategies.

Councillor Michael Whetton added that transport links to these stations need to be supported by other infrastructure, highlighting Metrolink and road infrastructure to Manchester Airport, in particular, with designs where were efficiently and effective. There had been some concerns raised at the Manchester Airport Consultative Committee regarding linkages to the Rail Station.

He further commented that Trafford Council remain in opposition to the Golborne Spur. Councillor Richard Leese clarified that the Golborne Spur had been removed from the current plans for HS2, albeit that GM will continue to lobby for the spur to support the ambition for services to Glasgow and Edinburgh. It was strategically important to ensure that separate funding was identified for the Golborne spur to ensure the touch point was included for the future expansion of HS2.

The GM Mayor commented that the decisions taken in the next year would be critical for the future of rail in GM, and the investment in the west of conurbation and Manchester Piccadilly Station would be the hub of the revitalisation of the economy, therefore an underground rail station would increase the ability for additional housing and supporting infrastructure to support economic regeneration.

RESOLVED /-

1. That the report be noted.
2. That it be noted that the Growth Strategy Summary document had been approved at Manchester City Council Executive on 18 October 2017.
3. That the draft Growth Strategy Summary at Appendix 1, subject to the comments that may be received from Trafford MBC's Executive meeting on 30 October 2017, be agreed.
4. That authority be delegated to the Chief Executive of GMCA, TfGM, Manchester City Council and Trafford Council, in consultation with the

GM Mayor and Deputy Mayor for Economic Growth and Business, to finalise the Summary Document.

182/17 WOMEN AFFECTED BY PENSION AGE – TRAVEL CONCESSION PROPOSAL

The GM Mayor introduced a report seeking approval from GMCA to introduce a local travel concession for women in Greater Manchester most affected by the 2011 Pensions Act to accelerate the State Pension age increase.

He prefaced the report by reminding the meeting the proposition was developed in response to a national issue following the equalisation of pensionable age and the further acceleration which has caused serious hardship. A commitment was given in the Mayoral Election Campaign to do what we could to support those individuals affected. The meeting was advised that there wasn't the funds available to help all those affected in GM. However, there was a commitment to help those most affected by the changes in 2011 by providing a free travel concession to those women on the date they would have expected to retire rather than the date they would now retire, to be funded from Earnback revenue. In recognition of the impact on equality for others it was proposed that a consultation exercise be undertaken on the proposition to introduce the concession from April 2018.

The GMCA was prepared to do whatever possible to assist those most affected, recognising that Government needed to listen to those women and to recognise the growing support of Parliament for there to be fair transitional arrangements. A solution to this at national level would negate the need for the GMCA to take action alone.

Councillor Linda Thomas welcomed the report, and recognised the small but important gesture of GMCA support to this group of women who could be facing financial difficulties as a result of this policy change, would send a message to Government and highlight those women living in poverty.

RESOLVED /-

1. That the report be noted.
2. That the proposition be approved, in principle, noting the liaison to be carried out with operators, the introduction from April 2018 of a local travel concession for women in GM born between October 1953 and November 1954. This group of women are those most affected by the 2011 Pensions Act which accelerated the increase in the State Pension age.
3. That a consultation exercise will be undertaken on the proposition to introduce the concession from April 2018.

4. That the use of Earnback Revenue of up to £2.8 million to fund the forecast costs of these proposals be approved.
3. That a broader national campaign to support all women who are affected, including calling for a national government compensation scheme be supported.

**183/17 GM EMPLOYER ENGAGEMENT FRAMEWORK:
IMPLEMENTATION**

Councillor Michael Whetton introduced a report, on behalf of Councillor Sean Anstee, Portfolio Leader for Skills, Employment and Apprenticeships, which provided an update on the implementation of the GM Employer Engagement Framework and outlined the detailed priorities and immediate actions which would be the focus for the next six months.

The GM Mayor thanked Councillor Sean Anstee for the work undertaken, acknowledging that the proposals complemented the priorities within the GM Strategy and strengthened the relationships with businesses by engaging them as partners to deliver the objectives of developing the workforce and communities.

Councillor Richard Leese supported the recommendations and commented on Priority 4 and the co-design of GM Employers Charter, reiterating the importance of a real understanding of what co-design of policy means and how it was undertaken. Co-design had to be far more engaging, with partner involvement in writing and developing policy, which may be a longer process but would guarantee buy-in from employers. Given development of the partnership was a relatively new way of working for the GMCA, it may be necessary to undertake an internal piece of work to develop the approach to co-design going forward.

City Mayor, Paul Dennett welcomed the report and supported the comments around the development of co-design. He specifically raised Priority 2 and ensuring skills meet the needs of business but pointed out that it was also about meeting the needs of the GM economy and aligning that work to the economic strategy for GM; ensuring we build on the deep dives already undertaken, and taking an industrial sectoral and place based approach to the work.

In addition, there needs to be a focus on social value to encourage employers to pay the accredited living wage, where they can afford to do so and the issue of employment standards was at the heart of the work in terms of tackling some of the practices within the labour market and organisations across GM. Recognising there were some real challenges in terms of market pay, zero hour contracts and individuals needing to hold down a series of jobs to be able to make ends meet. The work needs to be resourced adequately, ensuring that there was joint work across the GM local authorities with a co-

ordinated approach developed across the relevant GMCA activities and not seen in isolation.

Deputy Mayor for Police and Crime, Beverly Hughes, highlighted the role of employers across GM in both the public and private sector, in recognising the importance of promoting flexible hours for working families and shared care arrangements to support parents back to work. Alternatively the provision of high quality work place or other child care provision to support flexibility, which currently was not available in public sector child care, does need to be embedded and promoted in the conversation with employers. The public sector had the ability to lead the way to demonstrate how combining work and child care can benefit business. She added that there was both a social and economic business case to be delivered.

The GM Mayor welcomed and summarised the comments made at the meeting and the principle of co-design with partners and focussed on an inclusive approach to work which was critical for GM.

RESOLVED /-

1. That the employer engagement action and implementation plan be supported, in particular the commitment to co-design of the Employers Charter, aligning the priority needs of businesses within the GM Strategy priorities to ensure a place focus; in recognition of the importance of flexible working and child care options.
2. That it be noted that Policy leads for each of the five key priorities have been appointed and will monitor and feedback on progress against the actions within their priorities.

184/17 GREATER MANCHESTER WORK AND HEALTH PROGRAMME

Councillor Michael Whetton presented a report to members, on behalf of Councillor Sean Anstee, Portfolio Leader for Skills, Employment and Apprenticeships, providing an update on the GM Working Well (Work and Health Programme) and seeking a delegation for the GMCA Treasurer, in consultation with Chief Executive Portfolio Lead for Skills, Employment and Apprenticeships to award the contract for the delivery of the GM Working Well and for the GMCA Monitoring Officer to finalise documentation with the provider.

The GM Mayor reminded members that this was work in progress and thanked Councillor Sean Anstee for the work undertaken to progress.

RESOLVED /-

1. That it be noted that Department for Works & Pensions had now granted the Data Order which enabled the GMCA to contract directly with a provider for the delivery of the Greater Manchester Working Well (Work and Health Programme).
2. That authority be delegated to the GMCA Treasurer, in consultation with the Chief Executive Portfolio Lead for Skills, Employment & Apprenticeships (Theresa Grant), to award the contract for the delivery of the Greater Manchester Working Well (Work and Health Programme).
3. That the delegated authority to the GMCA's Monitoring Officer to finalise and execute the legal documentation to be entered into between the GMCA and the provider, who will deliver the Manchester Working Well (Work and Health Programme), and to finalise and execute ancillary legal documentation between the GMCA and the DWP (including a Data Sharing Agreement to be entered into between the GMCA and the DWP), which is required for the delivery of the Greater Manchester Working Well (Work and Health Programme) Contract be confirmed.

185/17 LIVING WAGE ACCREDITATION

The GM Mayor introduced a report which outlined the process, benefits and challenges of the Living Wage Accreditation and sought approval for the submission of an application for the GMCA to become an accredited Living Wage employer.

Week commencing 6 November would be Living Wage Week, with the GMCA leading the way and that the GMCA, in terms of its direct employees was largely, if not fully compliant. Further work was to be undertaken with suppliers, although this could be completed once accreditation has been secured.

The Deputy Mayor for Police and Crime, Beverley Hughes welcomed this move and reported that she would be taking steps to ensure that the Greater Manchester Police becomes accredited as soon as possible.

The GM Mayor acknowledged that the process for local authorities was more difficult, albeit that a number of GM local authorities were already accredited.

Councillor Michael Whetton commented that the concept was valid albeit that individual authorities should not be pressured to comply, given some of the complexities involved. Trafford for instance would face issues with specific contract compliance, which may face a number of authorities across GM and was a target to work towards over a period of time.

The GM Mayor recognised that it would be more difficult for some organisations, in the current funding environment. He also acknowledged that

this was a voluntary initiative and does need to point to recognise the pay issue; suggesting there could be more restraint at the top of organisations to ensure affordable wages at the lower end of structures given the differential in the growth of pay over the previous 20 years. There was a strong body of evidence to support the case for greater productivity once there was higher morale in the workforce.

City Mayor, Paul Dennett reported that Salford Council had already taken this decision some time ago. There was a direct relationship between pay and employment standards and the health and wellbeing of the workforce and people who delivery of services across GM. He added that there were workers across the country having to use food banks because they don't earn enough. Pressure should be put on Government especially in terms of the regional pay negotiations and the relationship between the revenue support grant settlement. The future for local authorities was difficult and being a Living Wage employer does create budget pressures. Government does need to recognise that investing in the workforce would enable them to earn enough money and is about addressing low pay and poor employment standards.

Councillor Richard Leese, advised that Manchester City Council does pay the Living Wage, introduced before the Living Wage principle was established as part of a Manchester Minimum Wage initiative, which was slightly above the minimum wage. However, Manchester City Council has chosen not to go down the accreditation route, but to pay the living wage and it was also factored into procuring services.

RESOLVED /-

1. That the benefits and challenges of becoming a Living Wage accredited organisation be noted.
2. That the process for becoming a Living Wage accredited organisation be noted.
3. That the submission of an application for accreditation to the Living Wage Foundation be approved and endorsed.

186/17 UPDATE ON SKILLS CAPITAL 2017 – 2020 PROGRAMME

Councillor Michael Whetton introduced a report, on behalf of Councillor Sean Anstee, Portfolio Leader for Skills, Employment and Apprenticeships, which updated members on the progress of the Skills Capital 2017-2020 funding programme.

Members were advised that the requests received were substantially more than funding available, and allocations must support the Area Based Review outcome. Leaders may wish to consider single pot funding in and the amount

allocated for skills capital in the future. The timetable for the process was to reach conclusion by March 2018.

Councillor Richard Leese suggested that the Growth Fund be reviewed to ascertain if it was possible to divert more funds into meeting the GM skills requirements. The outcomes of the Area Based Review do need to be adequately funded in order to be delivered. The submissions could be used to evidence the case to Government for additional allocation in order to deliver GM's priorities.

RESOLVED /-

1. That the report be noted, including reference to paragraph 3.2 of the report that the amount of funding requested exceeds the total funding available. Acknowledged that the GMCA may need to look at the Growth Fund or request for additional funding.
2. That the use of up to £3m for contingency, including some costs for programme management (this will include digital skills), be approved.

187/17 TOWN CENTRE CHALLENGE

The GM Mayor introduced a report which provided members proposing to launch a Town Centre Challenge, consistent with the principles of the GM Strategy of developing a City Region capable of helping all places to move forward and share in the growth of GM.

The objective was to have a focussed look at some of the outlying towns in GM and assess whether we can bring forward transformational development, particularly housing growth, linked to the transport interchanges, recognising that outlying areas do not always benefit. Over the next 20 years there needed to be a focus on all ten GM local authorities and their individual towns developing a strong forward plan and revitalising those places.

The process was as set out in the report and would involve all 10 GM local authorities would be invited to nominate a town for a focussed process of regeneration potential, drawing together both public and private land owners, considering Mayoral discretionary powers for development assistance.

City Mayor, Paul Dennett, welcomed this work and recalled that the GMSF had begun to highlight the need for creative town centre regeneration where place making was central, and transport infrastructure development and housing provision were crucial elements. In addition to addressing housing need in more than numerical terms, in terms of different types of and tenure to ensure good housing quality sits at the heart of the agenda.

Councillor Alex Ganotis reported that Stockport were making significant investment in their town centre but there have been some challenges engaging with landowners and owners of property, particularly in prime

locations which were appropriate for regeneration and issues relating to high costs of remediation, which make some town centre locations less attractive to developers than more outlying areas, especially greenbelt areas. GM does need to ensure there was minimal encroachment into greenbelt areas. There does need to work with communities in urban areas is an opportunity to use the Mayor's Compulsory Purchase powers to effect transformation of town centres and to bring national focus and attention to the behaviours of some land owners and developers who don't embrace GM's ambition.

Councillor Michael Whetton advised that the improvements to Altrincham Town Centre have seen a continuing improvement in the area, including an increase planning applications to convert properties into residential properties. The next area of focus would be Stretford aligned to the new UA92 University project, with lessons learned from the regeneration of Altrincham.

Councillor Kieran Quinn endorsed the approach and felt it was important that as the work develops over the forthcoming weeks, that priorities were honed down with clear deliverable. He also asked that resource was not spread too thinly but has the ability to deliver real outcomes.

The Greater Manchester Mayor added that if the scheme was successful that it was hoped that the principle could be taken further. In terms of the wider regeneration and bringing sites forward, the Prime Minister had recently visited GM and confirmed proposals for a Housing Deal in early 2018 which would further support bringing forward brownfield and industrial sites which have been difficult. This would further support the place making approach GM wants to deliver.

Resolved /-

That the plans to develop and launch a Town Centre Challenge be welcomed and supported, including endorsement of the next steps in the report.

188/17 BREXIT MONITOR – MONTHLY REPORT

Councillor Richard Leese, Portfolio Leader for Business and Economy, introduced a report which updated members on the key economic and policy developments in relation to the UK's decision to leave the EU, adding that there is no real progress in transition.

The GM Mayor drew members attention to paragraph 2.8 whereby Northern Combined Authority Mayors met with the Secretary of State for Exiting the EU, David Davies, the first time there had been formal engagement. A commitment was given that a Working Group would be established comprising Combined Authorities and Government officials to understand the impact and differential regional impact of Brexit deals on the regional economy. It was pointed out at the meeting that 58% of GM's exports were to the EU, significantly above the UK figure of 44% and talk of no deal was not necessarily good news for GM.

RESOLVED /-

That the October Brexit Monitor be noted.

189/17 TRAVEL DIARY SURVEY RESULTS

The GM Mayor introduced a report which provided members with a high level summary analysis of the GM Travel Diary Survey results 2015-16 and comparison with TFL London Travel Demand Surveys. He added that the information provided a crucial evidence base for decisions around public transport. Portfolio holders were encouraged to use the statics to inform their specific portfolio work.

RESOLVED /-

That the report be noted and that a further update of travel trends as part of the 2040 Strategy delivery plan report be submitted to the GMCA.

**190/17 GREATER MANCHESTER COMBINED AUTHORITY
REVENUE UPDATE**

Councillor Kieran Quinn, Portfolio Leader for Finance and Investment, introduced a report which informed members of the 2017/18 forecast revenue outturn position as at the end of September 2017. He highlighted cost pressures associated with the GM Spatial Framework and the Mayoral Election.

RESOLVED /-

1. That the Economic Development and Regeneration revenue outturn position for 2017/18 which showing an underspend of £0.331 million against budget be noted.
2. That the Economic Development and Regeneration budget adjustments as detailed in paragraphs 2.2 and 2.3 be noted.
3. That the transport revenue outturn position for 2017/18 which was in line with budget after transfers to earmarked reserves be noted.
4. That the Transport for Greater Manchester outturn position for 2017/18 which was in line with budget be noted.

**191/17 GREATER MANCHESTER COMBINED AUTHORITY
CAPITAL UPDATE**

Councillor Kieran Quinn, Portfolio Leader for Finance and Investment, introduced a report which provided an update in relation to the capital expenditure programme. Going forward Capital budgets would need to be aligned to the GM Strategy priorities agreed earlier on the agenda.

RESOLVED /-

1. That the current 2017/18 forecast compared to the 2017/18 capital budget be noted.
2. That the addition of the Horwich Parkway scheme to the Park and Ride programme to be funded within the existing programme be approved.
3. That the funding of £0.4 million for the Salford Bolton Network Improvement (SBNI) to fund activities associated with the enabling, development and delivery of the Bolton and Salford packages be approved.
4. That the addition to the programme of £0.5 million of borrowings for the purchase of nine replacement vehicles by GMATL for its Ring and Ride fleet be approved. The repayment and costs associated with these borrowings will be repaid from future GMATL budgets.

192/17 GREATER MANCHESTER HOUSING INVESTMENT LOANS FUND – INVESTMENT APPROVAL RECOMMENDATION

Councillor Richard Leese declared a prejudicial interest in this report, as a Director of the Manchester Life Board and left the room during the discussion of the report.

City Mayor. Paul Dennett, Portfolio Lead for Housing, Planning & Homelessness, introduced a report which sought the approval of the GM Housing Investment Loans Fund loans. He further added that GM were in negotiations with Government regarding a Housing Deal which was anticipated for announcement in early 2018. He advised that issues of affordable housing and section 106 agreements were to be dealt with locally in line with local plans and policies. Work was also underway to revise the GM Housing Investment Strategy to better meet housing need in GM within the context of residential growth. Further details of Government's Housing Deal for GM should be available in the New Year. The Conservative Party conference included an announcement in relation to an additional £2bn for local authorities and housing associations to build affordable housing.

RESOLVED /-

1. That the GM Housing Investment Loans Fund loans in the table below, as detailed further in this and the accompanying Part B report be approved.

BORROWER	SCHEME	DISTRICT	LOAN
Lampwick Developments Ltd.	Lampwick Street, New Islington	Manchester	£24,500,000
Brecksides Estates	Clarksfield Farm, Crumpsall	Manchester	£4,154,000
RP2 Developments Ltd.	Radcliffe Primary School, Ordsall	Salford	£2,661,000
Mulbury Homes Ltd.	Willows Road, Weaste	Salford	£1,741,000
Hurstfield Developments Ltd.	Hurstfield Road, Worsley	Salford	£1,355,000
Square One Homes (NW) Ltd.	Bridgewater Road, Altrincham	Trafford	£1,146,000

2. That Manchester City Council be recommended to approve the above and prepares and effects the necessary legal agreements in accordance with its approved internal processes.
3. That the revised GM Housing Investment Strategy be submitted to a future meeting of the GMCA.

193/17 EXCLUSION OF PRESS AND PUBLIC

Members noted that the commercially sensitive information contained in Item 21 Greater Manchester Housing Investment Loans Fund – Investment Approval Recommendation was taken as read during consideration of the Part A - Greater Manchester Investment Framework Projects Update (minute ref 190/17 refers) and for this reason the exclusion resolution was not moved.

194/17 GREATER MANCHESTER HOUSING INVESTMENT LOANS FUND – INVESTMENT APPROVAL RECOMMENDATION

CLERK'S NOTE: This item was considered in support of the Part A Greater Manchester Investment Framework Projects Update at minute 192/17 above.

**MINUTES OF THE MEETING OF THE ASSOCIATION OF GREATER MANCHESTER
AUTHORITIES, HELD ON FRIDAY 27 OCTOBER 2017
AT THE LOWRY THEATRE, MEDIACITY**

PRESENT:

Greater Manchester Mayor	Andy Burnham
Deputy Mayor (Police and Crime)	Baroness Beverley Hughes
Bolton Council	Councillor Cliff Morris
Bury Council	Councillor Rishi Shori
Manchester CC	Councillor Richard Leese, Deputy Mayor
Oldham Council	Councillor Jean Stretton
Rochdale MBC	Councillor Richard Farnell
Salford CC	City Mayor, Paul Dennett
Stockport MBC	Councillor Alex Ganotis
Tameside MBC	Councillor Kieran Quinn
Trafford Council	Councillor Michael Whetton
Wigan Council	Councillor Peter Smith

OTHER MEMBERS IN ATTENDANCE:

Bolton Council	Councillor Linda Thomas
Stockport Council	Councillor Wendy Wild
Tameside Council	Councillor Brenda Warrington
Fire Committee, Chair	Councillor David Acton
GMWDA, Chair	Councillor Nigel Murphy
TfGM, Chair	Councillor Andrew Fender

OFFICERS IN ATTENDANCE:

GMCA Chief Executive	Eamonn Boylan
GMCA – Deputy Chief Executive	Andrew Lightfoot
GMCA – Monitoring Officer	Liz Treacy
GMCA – Treasurer	Richard Paver
Office of the GM Mayor	Kevin Lee
Bolton Council	Margaret Asquith
Bury Council	Julie Gonda
Manchester CC	Joanne Roney
Oldham Council	Ray Ward
Rochdale MBC	Neil Thornton
Salford CC	Jim Taylor
Stockport MBC	Michael Cullen

Tameside MBC	Steven Pleasant
Trafford Council	Theresa Grant
Wigan Council	Donna Hall
TfGM	Steve Warrener
Manchester Growth Co	Mark Hughes
GMFRS	Dave Keelan
GMCA	Julie Connor
GMCA	Sylvia Welsh
GMCA	Nicola Ward

05/17 APOLOGIES

Apologies for absence were received and noted from Councillor Sean Anstee (Trafford Council), Councillor Michael Whetton attending; Chief Executives – Peter O'Reilly (GMFRS – Dave Keelan attending), Pat Jones-Greenhalgh (Bury Council – Julie Gonda attending), Carolyn Wilkins (Oldham Council – Ray Ward attending), Ian Hopkins (GMP), Jon Lamonte (TfGM – Steve Warrener attending), Steve Rumbelow (Rochdale Council – Neil Thornton attending), and Pam Smith (Stockport MBC – Michael Cullen attending).

06/17 DECLARATIONS OF INTEREST

There were no declarations of interest made by any Member in relation to any item on the agenda.

07/17 APPOINTMENT OF STOCKPORT MEMBER TO THE AGMA EXECUTIVE BOARD

RESOLVED /-

That the appointment of Councillor Kate Butler as the 2nd Substitute member for Councillor Alex Ganotis on the AGMA Executive Board be noted.

08/17 GREATER MANCHESTER WASTE DISPOSAL AUTHORITY – REPLACEMENT LEVY ALLOCATION AGREEMENT

Councillor Nigel Murphy, Chair of the GM Waste Disposal Authority, introduced a report which set out the recommended methodology for the replacement Inter-Authority Agreement (IAA) to apply from the 2019/20 financial year. He said that the report sets out a transition strategy in preparation for a new IAA.

The GM Mayor commented that members of AGMA have received regular briefings throughout the process to ensure that any concerns have been addressed.

Councillor Kieran Quinn advised the meeting that he was supportive of the approach and that the discussions relating to the Private Finance Initiative had been constructive and demonstrated that collaborative working was beneficial for the whole of GM despite in some instances a particular local authority may be worse off.

RESOLVED /-

That the revised methodology and Levy Allocation Methodology be commended for adoption by each of the GMWDA nine constituent districts.

09/17 OUTCOME OF THE CONSULTATION ON CLOSURE OF THE AGMA SECTION 48 GRANTS PROGRAMME

Councillor Cliff Morris, Portfolio Leader for Culture, Arts and Leisure, introduced a report which informed members of the outcome of the consultation exercise into the proposed closure of the AGMA-run Section 48 grants fund and proposed a new GMCA Culture and Social Impact Fund. He added that it was proposed to retain local member involvement via the Statutory Functions Committee going forward to monitor projects and a further report would be provided on the new programme in due course.

The GM Mayor thanked Councillor Cliff Morris and Donna Hall for the work undertaken in moving the Section 48 Grants programme forward to this point. Investment in arts and culture would continue, with the new scheme building on the foundations laid by the Section 48 grants fund.

RESOLVED /-

1. That the GM Local Authority districts be recommended to close the Section 48 Grants scheme noting it will be replaced by the GMCA Culture and Social Impact Programme.
2. That the outcome and mitigating actions of the completed consultation on the proposed closure of AGMA-run Section 48 grants programme be noted.

10/17 AGMA REVENUE UPDATE 2017/18

Councillor Kieran Quinn, Portfolio Leader for Finance and Investment, introduced a report informing members of the 2017/18 forecast revenue outturn position as at end September 2017.

RESOLVED /-

1. That the report be noted and that the current revenue outturn forecast for 2017/18 which is projecting an overspend of £200,000 be noted.
2. The revisions to the revenue budget plan 2017/18 as identified in the report and described in paragraph 2.1 be approved.

11/17 GM DEBT ADMINISTRATION FUND, TREASURY MANAGEMENT AND FINAL ACCOUNTS

Councillor Kieran Quinn, Portfolio Leader for Finance and Investment, introduced a report which provided an annual update on the GM Debt Administration Fund which had showed some movement in overall costs but in line with legislation all debts would be paid by 2022.

RESOLVED /-

That the 2016/17 activity and final accounts be noted.